

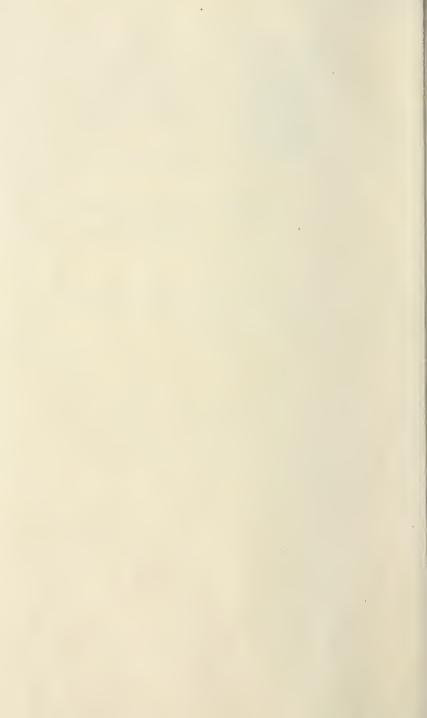
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POLITICKS

On BOTH SIDES,

With REGARD to

FOREIGN AFFAIRS,

Stated from their own WRITINGS, and examined by the Course of EVENTS.

WITH

Some OBSERVATIONS on the

PRESENT STATE OF AFFAIRS

I N

GREAT BRITAIN,

And the Effects of our Negotiations, for feveral Years part.

Juxta se posita magis elucescunt.

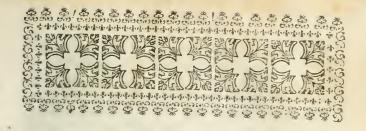
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THE

POLITICKS on both Sides,

With REGARD to

Foreign Affairs, &c.



H E whole Face of Affairs in Europe is, within the Space of the last Year, so much alter'd, that it is almost impossible for the most unconcern'd Spectator to prevent his Thoughts from running out into Questions and

"Suppositions about it. Curiosity it self, the lowest Principle of all our Enquiries, will force its
"Way into such a Scene; and will expect, or invent, some Account of so surprizing a Change
from a Calm, hardly parallel'd by any past
Prospect, to a sudden Gathering of Clouds;
which, if not soon dissipated, must burst and
discharge Themselves somewhere or other.

But when Self-Interest is join'd to this natu-

"But when Self-Interest is join'd to this natu"ral Curiosity, and it becomes a personal and na"tional Concern to know the main Causes and
"Springs of such Events, as all are interested in;
there seems then to be a Right, strictly so cal-

"led, to demand and receive all the Satisfaction the Nature of such Assairs can permit to be given. In a free Nation especially, where no Resolutions can be essectual without the Confent and Support of the Community, every Man, who can think at all, will think it an injurious Treatment, if, at a proper Time and in a proper Manner, some Light be not held forth to them, and some satisfactory Solution given of such Appearances, as must otherwise very much

" perplex and difturb Him.

I chuse to begin this Discourse in the very same Words with the Author of the * Enquiry, about feven Years ago; not only because the present State of Affairs in Europe feems to be as like the State of Affairs, at that Time, as two Conjunctures can possibly resemble each other; but likewife for a Justification of the present Enquiry, to which I think myself equally intitled, though perhaps not fo well instructed as that Writer; and " † every Briton, who, either by his Treasure or " his Blood, by his Vote or his Interest, by his " Person or his Representative, hath in Time past " borne any Part in procuring the common Peace, " and establishing the several Interests of Europe; every such Member of the British Nation, who " by this Time flatter'd Himself with Hopes of " enjoying the Result of all his Toil, and Taxes, " and Blood, in an universal Peace, and an extend-" ed, undisturb'd Commerce, hath a Right to ask --- How comes this Face of Things to be again " overciouded? - All Europe once more in Agiec tation!

It is not improbable that Those, *† in whose Time of

^{*} See an Enquiry into the Reasons of the Conduct of Great Billain, &c. p. 3. † Id. p. 4. *† Ib.

of Power such a Crisis of political Affairs appears in the World, may ascribe it intirely to an Event, which no human Wisdom could possibly foresee; I mean the Death of the late King of Poland; but whether it is really owing to that Incident, or to some other Causes more remote, shall be the Business of our present Enquiry.

When I first took the Resolution of writing upon this Subject, I proposed, for the Sake of Impartiality, not only to state the Politicks on both Sides from their own Writings, but to place their respective Arguments upon every material Topick of Debate, for several Years past, in opposite Columns, and in their own Words; with no farther Remarks upon them than what should be just neceffary to connect them together, and make them generally understood. This, no Doubt, would have been the most effectual Way to obviate the common Complaints against political Writers, and to purge myself from the Imputation of deligning to misrepresent the Arguments on either Side, or to draw false Conclusions from them. But, upon Trial, I found the Reasoning of some Writers, whom I am obliged to quote, fo very diffus'd, and scatter'd up and down in several Parts of the same Book, or reiterated with frequent Variations in others, according to the different Circumstances of Affairs; that I could not put my first Design in Execution, without swelling this Treatise to a much larger Bulk, than would be either proper, or agreeable upon fuch an Occasion. I was therefore obliged to take a shorter Method, by collecting their Sense together, and reducing their Arguments, upon feveral Points, into Propositions, with marginal References to the Writers Themselves. As I chuse this Method for the Reader's Ease

more than my own; fo I affure the Publick that wherever I find myself under this Necessity of abridging the Arguments on either Side, I will do it with the utmost Exactness and Fidelity, as far as I understand them my self; and though it may be foon perceived to which Side I am inclined, I shall fcorn to attempt any mean Triumph over the other, or to impose on the World, by any wilful Mifrepresentation; for I think it not only an unfair, but a most ridiculous Way of writing upon any disputable, or disputed Subject, to wrest the Words of an Adversary, or the Measures, upon which they are founded, to any Meaning, or Confequences, which do not naturally result from them. Such Artifices as These may impose upon Persons, unacquainted with the Point in Debate, and serve the little Purposes of a temporary Expedient; but will always recoil at last upon Those, who make use of them, and do most Hurt to that Cause, which they are calculated to promote.

This being premised, as the Rule of my own Conduct in the present Enquiry, I shall now proceed to a cursory View of the principal Transactions for several Years past, and the Sentiments of both Parties upon them, as they appear in their Writings; with some Observations on the Course of Events, as the surest Guides to us for discovering the true Causes of the present Commotions in

Europe.

It is acknowledged, on both Sides, that all our late Negotiations and Expedients, to preserve the publick Tranquility, were occasioned by the first Treaty of Vienna and the Counter-Allyance of Hanover, which succeeded it; for his late Majesty was pleased to assure us from the Throne, in the Year 1724, that We had Peace with ALL Powers abroad; but We had scarce Time to congratulate

ourselves on this happy Situation of Affairs, before the whole Scene was again embroiled, as the Enquirer most pathetically complains in the Passages before cited. The chief Point therefore in Dispute at that Time was, to what Causes so sudden and, as it was called, fo unaccountable a Conjunction was really owing. The Court-Writers, as well as their Patrons, imputed it, in the most peremptory Manner, to the dangerous Designs of the Courts of Vienna and Madrid, against the Liberties of Europe in general, as well as the most valuable Interests of Great Britain in particular. The Writers on the other Side seemed to look upon it only as a defensive Treaty between two Nations, whose Interest it was to ally Themselves to each other at that particular Juncture. This Point was fully canvafs'd about Five Years ago, by * a Gentleman, who wrote under the Name of John Trot, and the Author of the Enquiry; in the Course of which Debate, I think it was indubitably proved that the Prospect of the Infanta's being sent back from France, after the Duke of Orleans's Death, induced the Court of Spain to begin a Negotiation with the Emperor; and that her being actually fent back, with our Refusal of the sole Mediation, determined his Catholick Majesty to put a finishing Hand to that Treaty. To This it was added that our Refusal to reitore Gibraltar to the Spaniards, in Pursuance of a Promise, as They pretended, sounded on a LETTER from his late Majesty to the King of Spain, might be another Motive to fuch a Resolution at the Court of Madrid; for though the very Existence of any such Letter was at first strenuously denied, a Copy of it hath been since produced

^{*} See Trot's second Letter to the Crasisman, Vol. 4 p. 74. Defence of the Enquiry, p. 14. John Trot's third Letter to the Crasisman, Vol. 4. p. 272.

duced in both Houses of Parliament; and if it does not contain an absolute Promise, yet it surnishes Them with a Pretention, at least, to found fuch a Claim upon it. It was likewise suggested, not without fome Grounds, that our concluding a private Treaty at Madrid, in the Year 1721, whilst We were Mediators between Spain and the Emperor, gave fuch an Umbrage at the Court of Vienna as help'd to pave the Way to a Reconciliation between those two Powers; one of whom had received a very great Indignity from the Court of France, and the other not a little displeas'd with That of Great Britain upon the Account beforementioned. It deserves a Remark in this Place, that Spain depended upon France as her Friend at the Congress, and the Emperor look'd upon Great Britain in the fame Light; but beih Parties being thus disobliged by the respective Mediators, on whom They rely'd, it became almost necessary for the Courts of Vienna and Madrid to contrive some Method of reconciling Themselves. This secms, at least, a plausible Reason for * " two Powers, that could hardly be " kept within the Bounds of common Decency to-" wards one another, by all the Address of two co powerful Mediators in a publick Treaty, abandon-" ing that Mediation; and, in the Middle of it, " privately running into one another's Arms with " all the Marks of cordial Affection and a refo-

But whatever might be the true Grounds of this fudden Revolution of Counfels and Dispositions in the two Courts; it is certain that the Treaty of Vienna, and the Measures taken in Opposition to it, laid the Foundation of that long Series of Negotiations, Conventions, and Projects of Ac-

^{*} Enquirs, p. 5.

commodation, which engross'd all our Attention for several Years together. Let us therefore review the Conduct of both Parties, upon this Occasion.

Now, if the Treaty of Vienna contain'd nothing but an Accommodation of Differences between the two Courts, with the usual Stipulations of Peace, Commerce and mutual Defence, (as the contracting Parties declared) We had no Occasion to take fuch an Alarm, or to be in such an Hurry of putting our felves in a Posture of Desence. We ought rather to have rejoiced that these Powers had found out a Method of adjusting their own Differences, after We had attempted it in vain; fince nothing else was wanting at that Time, as We have been often told, to compleat the general Repose and Tranquility of Europe. Nay, it would certainly have been our Interest, in such a Case, to accede to that Treaty, as We were invited to do, instead of entertaining such terrible Apprehenfions from it, and taking fuch extraordinary Measures to defeat it.

But it must be consessed, at the same Time, that if the Allies of *Vienna* had really entered into any such dangerous Engagements as our *Politicians* apprehended, and their *Advocates* positively afferted, it was certainly their Duty to oppose

them with the utmost Vigour.

For this Reason, the Author of the Enquiry made it his chief Business to prove that there was a secret, offensive Treaty between the Courts of Vienna and Madrid, besides those publick ones of Peace and Commerce, which They had communicated to the World. Nay, He pretended to be so well inform'd of this Fat, that He gave us the particular Articles of it; viz. "I. * That the Empeace

^{*} Enquiry, 10. 34.

" ror was to affift Spain, in obtaining Gibraltar by "Force. 2. That Spain was to support the Em-" peror, in his new Establishment of the Ostend " Company; for both which Purposes, as He told " us, the Quota's of Money on one Side, and of " Soldiers on the other were actually fettled. 3. "That the two Courts had undertaken to place " the Pretender on the Throne of Great Britain; " and to begin with that Enterprize, before They " proceeded to put their other Projects in Exe-" cution." These were Points, which particularly affected Great Britain, in her tenderest Concerns. But the same Author likewise discovered another Article in this secret, offensive Treaty, which had the same bad Aspect upon all Europe, and threatened Her with univerfal Monarchy; " * I mean, " fay's He, the Marriages of the two Arch-Dutcheffes, Daughters to the present Emperor, with " the two Infants of Spain, Sons to the King by "the present Queen." He then observes, "that " fuch an Alliance must constitute a Power in one " Family beyond all, that We have known, for-" midable and irrefistable." In another Place, He leaves us to judge, " + whether ever hitherto any " one Scheme hath appeared in Europe, of a De-" struction so universal, and of a Ruin so extended, s as This appears plainly to be.

It was indeed alledged that even in the publick Treaty of Vienna greater Privileges in Commerce were granted to the *† Emperor's Subjects than to Those of Great Britain; but the Falshood of this Assertion appeared very plainly from the Treaty itself, which puts Them only on the same Foot with the most favoured Nations; and Great Britain having long been in that Number, whatever Pri-

vileges

^{*} Enquiry, p. 86.

^{* +} Enquiry, p. 62.

vileges of Trade any other Nation may obtain from his Catholick Majesty, must be conceded to Us, at the same Time, by Virtue of former Treaties. Betides, the King of Spain immediately disown'd any such Design by his Ministers, and afterwards in a tormal Article of a Treaty; which is so remarkable that I cannot forbear quoting it.

"A The Ministers of his Britannick Majesty, and of his most Christian Majesty having pretended that in the Treaties concluded at Vienna between the Emperor and the King of Spain, in the Year 1725, there were diverte Clauses, that infringed the Articles of the several Treaties of Commerce, or of the Treaties of Peace, in which Commerce may be concerned, antecedent to the Year 1725; his Catholick Majesty hath declared, as He declares by the present Article, that He never MEANT to grant, nor will suffer to substitute is the fift, by virtue of the said Treaties of Vienna, any Privilege contrary to the Treaties here above confirmed.

It was likewise affirmed that the Emperor's Minister had acknowledged some Engagement with Spain, relating to Gibraltar; but it appears from the † Enquiry itself that his Imperial Majesty entered into this Engagement upon the Representation of the Court of Spain, that there remain'd still some Things to regulate between his Catholick Majesty and the King of Great Britain; in which, it is probable that the Court of Spain might include the samous Letter of 1721, upon which They sounded their Pretensions and Demand of Gibraltar; but the Emperor would engage no farther than to employ his Mediation between Them, under these Restrictions; that the Points in Dispute had

^{*} See the Treaty of Seville, in the original French, Art. 3

any Relation to the Treaty of London, or arose in Consequence of that Treaty; nor even then, unless it should prove agreeable to his Britannick Majesty.— In another Part of the same Book it appears, * that a NOBLE PERSON in an high Station having publickly declared it, in the House of Lords, as an undoubted Truth, that there was a fecret, offenfive Alliance between the Emperor and Spain, which contain'd Articles in it destructive to the Rights of Britain, both with Regard to its Possessions and its Commerce abroad; the Imperial Resident here was ordered to give Satisfaction to the British Court, upon this Subject, by producing the Article, which his Master had entered into, relating to GIBRALTAR; and this Article imply'd no more than that his Imperial Majesty had engaged to use his good Offices, if it should be agreeable to his Britannick Majesty, as his Minister had before declared. But all these Assurances were far from giving our Politicians, or their Advocate the Enquirer, any Satisfaction that there was no fuch Engagement; though the Event hath sufficiently shew'd that the Empefor never gave his Catholick Majesty the least Assistance towards the Recovery of that Place, whilst it was befieg'd, nor at any other Time, during our long Misunderstanding with those Courts.

As for the OSTEND COMPANY, it was always treated as a Point of fo little Consequence to our effectial Interests, on † one Side; and hath since been declared so by the *† other; that I shall not detain the Reader with any particular Detail of the Controversies about it. But it may not be amiss just to take Notice, as We pass along, that this

Company

^{*} p. 35. † See the Craftsman, Vol. 1. p. 202. *† See the London Journal, Dec. 21, 1728; or the Craftsman, Vol. 4. p. 84.

Company hath accidentally proved of great Detriment to us, not only by contributing to the late Disturbances in Europe, but likewise by putting all Countries upon Projects of the same Kind; and though his Imperial Majesty hath at length confented to the Abolition of the Company at Ostend, He is far from having given up all Thoughts of the Trade, being now carrying on a Negotiation

at Lisbon for that Purpose.

Let us therefore return to the fecret, offensive Treaty; by which the two Courts of Vienna and Madrid, as the Enquirer afferted, had not only entered into the strongest Engagements upon all these Points, but likewise to place the Pretender upon the Throne of Great Britain. This was, indeed, an alarming Confideration, and what might justly provoke the Resentments of a free People; especially, when They were assured, in the most authoritative Manner, "that * the British Court " had positive Intelligence, and Intelligence from " more than one Person, and such as could be in-" tirely depended on, that one express Article of " this Alliance between the Emperor and Spain con-" tain'd an Obligation in Favour of the PRETEN-" DER, and a Stipulation to make the Attempt " for Him in England, before opening the War " in any other Parts." - It is no Wonder, I fay, that the Paffions of the People were inflamed by fuch Declarations as These, and broke out into the warmest Addresses against those Powers, whom They supposed to be engaged in such destructive Measures. Some of Them were so very zealous, upon this Occasion, that They not only express'd their chearful Acquiescence under a Land-Tax of four Shillings in the Pound, but made a voluntary Offer

^{*} Enquiry, p, 52.

Offer of the other sixteen, and of every Thing elfe,

that is dear and valuable to Them.

Here likewise I must repeat my Acknowledgment, that if the Intelligence of fuch a Design was well founded, our Ministers were not only fully justify'd in all their Precautions to defeat it, but would have been justify'd in much farther Lengths than They thought fit to go. But when all this positive Intelligence, convincing Evidence, and pretended Certainty appeared to be founded only on * Suspicions, or fomething more than Suspici-ONS, built upon APPEARANCES; or at best, when the whole Evidence, as † another Writer fums it up, confisted in nothing but Wharton's Rambles, Ripperda's Chit-chat, Hearfays of what one great Man writ, concerning what another great Man faid, three Muscovite Ships coming to Spain, Embarkations, which were never made, and Armies, which were never affembled; when This, I fay, appeared to be the Case, many Persons were inclined to suspend their Belief of any such Design, till They faw it a little more authentically proved; cipecially, fince his Imperial Majesty thought fit to disown it by his Minister here, in the most solemn Manner; which He had no Occasion to do, if He was really grown so inveterate against his Britannick Majesty, as the Court-Writers represented Him. Nay, I have been informed, upon pretty good Authority, that long before Mr. Palm's Memorial, or the Enquiry was published, his Imperial Majesty took an Opportunity of declaring, upon the Faith of a Christian and the Word of an Emperor, that He was so far from having enter'd into any Meafures for placing the Pretender on the British Throne, that no fuch Overtures had been made to Him. If This should be true, as I hope it is

^{*} Enquiry, p. 33. + Craftiman, vol. 4. p. 257.

not, what shall We say to those Men, who inslamed the Nation to such an Height, upon this Account, and ——Let Them read their own Article of Impeachment against the late Earl of Oxford, for corrupting the Fountain of Truth, and putting Falshoods

into the Mouth of Majesty.

Her Czarish Majesty likewise purged Herself from the same Charge, by a solemn Declaration * that she had never enter'd into any Engagements with the Pretender against his Britannick Majessy, and that she look'd upon all such Reports as meer Calumnies spread abroad by the English Ministers, in order to justify their Measures at home, and

prejudice foreign Courts against Her.

The Gentlemen on the Country Side were therefore justify'd, as far as Events could justify them, in their Backwardness to believe any such Design; for from that Time to This there hath not been any Attempt, nor any Appearance of an Attempt, in Favour of the Pretender. Nay, even the Court-Writers themselves seem'd to be ashamed of this Argument a Year or two after, when all their positive and undoubted Intelligence dwindled away to Apprehensions only that there might be Engagements, in Favour of the Pretender. I believe They have since made a Discovery that even their Apprehensions were groundless, and that there never were any such Engagements, either oftensible, or non-oftensible.

However, these Alarms had such an Effect, at that Time, on the Minds of some Men, that instead of advising his Majesty to accede to the Vienna Treaty, under any Conditions, They thought

it

^{*} Rousset, vol. 4. p. 222. † Observations on the Condust of Great Britain, &c. printed for Roberts, in the Year 1729, p. 49. Crastsman, vol. 4. p. 245.

it immediately necessary to project a Counter-Allyance; which was concluded at Hanover foon after, and laid the Foundation of fresh Disputes, both at Home and Abroad.

The first contracting Parties in this Treaty were the Crowns of Great Britain, France and Prussia; who invited the States General, by an express Article, to accede to it, and agreed to invite others. But the Dutch, who had this particular Compliment paid Them in the Treaty it felf, did not accede to it, till about eleven Months after it had been sign'd at Hanover, and even then under * very large Re-Arictions.

About the same Time, his Majesty of Prussia took an Opportunity of detaching Himself from this Allyance, in which He was an original Party. Whether this Division was occasion'd by the Affair of Thorn, which was fuffer'd to dye away, as foon as the Treaty was made, or by any other Cause, I cannot say; but every good Protestant must lament any Misunderstandings between two Crowns, which are fo nearly ally'd as Those of

Great Britain and Prussia.

However, to compensate this Loss of one Ally, We foon gain'd another in the King and Kingdom of Sweden, who acceded to this Treaty under certain † Modifications and Restrictions, by the perfualive Eloquence of Count Horn, who acquainted the States * that the Treaty of HANOVER did not lay Them under so many Obligations as former TREATIES; though They were to receive a Subfidy of fifty thousand Pounds a Year, for three Years, both from England and France, as the Price of their Accession.

The

^{*} General Collection of Treaties, &c. printed for Knaptona + 16. p. 166. &c. p. 153. *+ Rouffet, vol. 3. p. 300.

The King of Denmark was afterwards prevail'd upon to follow the same Example, in Consideration of a large Subfidy, for four Years, and other Stipulations in his Favour. It was expresly agreed in the Treaty that this Subfidy should be paid by the most Christian King; but a Dispute arising, some Years afterwards, between the Crowns of France and Denmark, concerning the Difference of + Danish and Hamburgh Money, We were fo good as to prevent the ill Consequences of such a Dispute, by paying the Difference our selves; which amounted to a confiderable Sum.

The * Landgrave of Hesse-Cassel contracted likewife with his Britannick Majesty to keep a Body of 12,000 Men in a Readiness for his Service, upon certain Conditions, which do not fully appear in the publick Convention, nor any where else; but it is well known that these Troops have cost the British Nation almost a Million and an half Sterl. without doing us the least Service, during the whole

Time They continued in our Pay.

Amongst all these Allies and Auxiliaries, I must not forget his Serene Highness the Duke of * Wolfenbuttle; who brought up the Rear of this formidable Confederacy, and not only engaged to GUARANTY all his Majesty's Dominions in Great Britain, Ireland and Germany, but likewise to furnish a Body of 5000 Men (not to be moved out of Germany, or Holland) for so small a Sum as twenty-five thousand Pounds per Annum, during the Space of four Years; which amounted, for the whole Term, to no more than one hundred thou-Sand Pounds.

Having + Votes of the House of Commons for the Year 1731-2, or the

Craftsman, No. 313. *+ 15. 178. * Collection of Treaties, vol. 4.

Having now stated the Case of the Hanover Allyance in its full Strength, We are naturally led to the Reasonings of different Parties, on this Sub-

ject.

The Gentlemen of the Country Party argued that, supposing the secret Treaty of Vienna to be without Foundation, We were a little too precipitate in throwing off an old Ally, under that Pretence; and though They were very far from adopting the vulgar Notion, † that England ought never to be in Peace and Friendskip with France, They apprehended that so close a Conjunction, at that Time, naturally tended to make us too dependent upon Her, and would not produce the good Effects, which were proposed by it.

To This it was answer'd by the other Party, that * Power is fluctuating, and though We did lend the Emperor an helping Hand, We are not to let Him do what He pleases; that when We set Him up, it was good Politicks, and now it is equally good to take Him down; or, as the *+ Enquirer more gravely argued, that We fould find in HIM, at last, the Enemy We dreaded only in ANO-THER. In short, it was then the Court-Doctrine that France was fo much reduced, and the Emperor grown so formidable by the Success of the late War, that the Ballance of Europe required us to shift Hands, and throw our Weight into the Scale of France, which was now become our most natural Ally. For this Reason, it was argued that We might fafely rely on her good Faith and Sincerity; nay, a certain Gentleman undertook to be her Guaranty, and made Himself answerable for her Conduct,

[†] Croftsman, vol. 1. p. 111. The Case of Dunkirk, p. 47, or the Craftsman, vol. 6. p. 208. * See a Letter to the occasional Writer, printed in the Year 1727; or the occasional Writer, No. 3. p. 13. *† p.7.

Conduct, by repeated Declarations in the House of Commons.

Let us now proceed to the Consequences of this Alliance, and see how far the Reasonings of either

Party were justify'd by them.

As the Treaty of Hanover was concerted with a profess'd Design to deseat the dangerous Projects of the Vienna Allies; it was evident at first Sight that such Measures would be taken, as must necessarily create some farther Misunderstandings, if not an absolute Rupture, between the different Parties in the two Allyances; for when such strong Suspicions are entertain'd on one Side, as to put Them in Arms against the other, and the latter know Themselves to be innocent of the Designs laid to their Charge, They will naturally look upon such Apprehensions as meer Pretences to pick a Quarrel with Them, and resent those Measures as Acts of Hostility, which are carried on under Colour of self-Deseace.

How far This was our Case, with Relation to the Spaniards, at the Time I am speaking of; or how far the Spaniards, at least, might reason in such a Manner, will soon appear by the Event.

The Conclusion of the Treaty of Hanover was immediately followed with a considerable Augmentation of our Land-Forces at home, besides the 12,000 Hessians, and other foreign Troops retain'd

in our Pay, as I have already observed.

At the same Time, three large Squadrons of Ships of War were sitted out at a vast Expence, and dispatch'd with all possible Expedition to different Parts of the World; one to the Baltick, another to the Coast of Spain, and a third to the West-Indies. The Motives for equipping these Fleets, and the good Effects They produced, are stated very pompously in the Enquiry.

2

That

That fent to the * Baltick, fays He, was defign'd to prevent the Czarina's Scheme for depofing the King of Sweden, and thereby preserve the Ballance of the North. But it happened a little untowardly, that Sweden had just before made Peace with the Muscovites, and was under no Apprehen-tion from Them; as They acquainted Sir Charles Wager, our Admiral, when He came before Stockholm, and made Them a voluntary Offer of his Assistance. Another right reverend Gentleman, who afterwards wrote upon the fame Subject, tells us that this Squadren was sent to the Baltick, not only to prevent the Czarina's Design, but it to enable our FRIENDS in Sweden to declare for us, by awing the Duke of Holstein's Party, who did all in their Power to obstruct the Accession. This, it feems, with the Subfidy before-mentioned to the King, and some other proper Applications to the leading Men, produced the defired Effect, and fufficiently justify'd that Expedition.

The Squadron sent to the Coasts of *† Spain was ordered to prevent an Attempt from thence, in Favour of the Pretender, by virtue of the secret, offensive Treaty so often mentioned; and the Enquirer tells us ** that the Appearance of this Fleet upon the Spanish Coasts did actually prevent the Execution of such an Attempt. But here again that Writer seems to be mistaken, or misinform'd; for it appears by Sir John Jennings's Letter, dated Aug. 10, 1726, and made publick here, *†* that the Spaniards were so little prepared to invade Us, that when He came on their Coasts, They seem'd to

* Enquey, p. 95.

† The Treaty of Seville impartially confidered, printed for Roberts, in the Year 1730, p. 10. or the Craftsman, vol. 6.

p. 66.

*† Enquiry, p. 95.

** See the Lesser it self; or the Craftsman, vol. 4. p. 256;

te in the greatest Consternation; that all the Trocts. They could assemble did not exceed three thousand. Men; and that Those were in very bad Condition.

As to the Squadron sent to the West-Indies, the *fame Author tells us that it fully answered the Purposes, for which it was intended, "not only by protecting the Trade of his Majesty's Subjects in those Parts from the Depredations of the Spaniards, but also by preventing the Return of the Galleons with their Stores of Money, and thereby disappointing those Attempts, which would have been made, and perhaps succeeded, had such Riches come to their Aid.

Let us now turn our Eyes a little to the other contracting Powers in the Treaty of Hunover, and fee what Part They acted, during all these expensive and hexardone Eyes line.

five and hazardous Expeditions on our Side.

The Enquirer told us that † " the Dispositions " made by FRANCE, ever fince the figning of the "Treaty of Hanover, more than kept Pace with " Us, in the Largeness of the Expence." To support this Assertion, He assured us, " that the a most Christian King augmented his regular "Troops with twenty-five thousand Men; and, at " the same Time, ordered a Levy of the Mi-" litia, to the Number of fixty thousand Men; " besides twelve thousand Invalids, put into good "Order, for the Defence of his Citadels and " Forts; by which Means that King could, without Inconvenience, fend 165,000 Men of his re-" gular Troops into the Field. Such, says He, " hath been the Disposition there, for some Time, " in order to shew the new Allies (meaning of Wienna) that France is not only in Harnest, but

Enquiry, p. 94. 96.

in a well-disposed Condition of disputing any

66 Attempts against itself, or its Allies.

Now, supposing all This to be true, it is very far from doing the Court-Party any Service in the present Argument; for if the French had actually made any fuch Dispositions, I believe the Enquirer would be very much puzzled to prove that They more than kept Pace with Us, in the Largencs of the Expence; or that the Allies ever received any Benefit from them. But We may go a little farther, and defy Him to prove that there really was any fuch Augmentation either of their regular Treops, or their Militia, as He seems to affert, whatever Dispositions might have been made, or Orders given for that Purpose. Indeed, to speak impartially, the Court of France feemed ready enough to perform their Engagements with us, against the Emperor; but We found out, at last, that the Execution of them would not be intirely consistent with our own Interest, and therefore very wifely excused Them.

The fame Author acknowledges that the * united Provinces came late into the Allyance; which He ascribes to the Frame of their Constitution; but, perhaps, it might be partly owing to the Nature of the Treaty itself; and I am sure He might have added very justly, that They acceded at last, under † very extensive Limitations. However, He assured us, that "from the Time of their Accession, They shew'd a Warmth and Vigour worthy of the Occasion. They agreed unanimously, said He, upon such Augmentations of

[&]quot;their LAND FORCES, as by the next Spring would make them above 50,000 effective Men;

[&]quot;and the necessary Measures were taking for their having

^{*} Enquiry, p. 103.

⁺ Collection of Treaties, vol. 4. P. 153.

"having a Fleet at Sea of twenty Men of War." He added, "that They had been at a very great Charge, in providing their Magazines, and putting their Barrier and Frontier Places into a

" good Posture of Desence.

To This it was answered, that the States made no farther Augmentation of their Land-Forces than what was immediately necessary for their own Defence, and the Support of their Barrier Towns, in Pursuance of Treaties. How far They have put these Places into a good Posture of Desence, let their late Ast of Neutrality, and the present State of Assairs determine. As to their Fleet, whatever Measures might have been taken for fitting one out, every Body knows that they were never put in Execution.—But of This I shall speak more

particularly in another Place.

We were afterwards told, in * another Treatife, that his Majesty, as Elector, promised a Body of twelve thousand Men, to join the Danes; and for that Purpose increased his Hanoverian Troops from sixteen thousand to twenty two thousand Men. But That is a Point, which I am told would bear some farther Explanation than the Author was pleased to give it.—— I shall only observe that the Desiciency of the French Subsidy to Denmark was partly made good by certain Deductions out of the Money, granted by Parliament for the Support of the Hessian Forces; and that when † some Gentlemen desired to be inform'd whether any more and what Deductions had been made out of that Money, the Motion was very prudently rejected.

As

^{*} Considerations on the tresent State of Affairs in Europe, &c. printed for Roberts in the Year 1730. p. 16.

† See the Votes of the House of Commons for that Year.

As for the Courts of Sweden, Denmark, Hesse and Wolfenbuttle, They were rather sipendiary Auxiliaries than Allies and Confederates; so that They had little more to do than to receive our Money, in regular Payments, and keep their Troops in a Readiness to march, whenever We should demand them.—How far They complyed even with these Terms, I am not able to say, the Nation having never had any Occasion for their Service.

France and Holland were therefore the two Powers, on whom We chiefly rely'd; and as They were much more effentially interested in the Confequences of the Vienna Treaty than Great Britain, We had Reason to expect that They should bear, at least, an equal Proportion in the Danger and Expence of opposing it. — This Point therefore

ought to be examined a little farther.

I faid that immediately after the Conclusion of the Hanover Treaty, We dispatch'd three large Squadrons to the Baltick, the Mediterranean, and the West-Indies. The first of these produced little more Effect than procuring the Accession of Sweden, at a very great Expence to this Nation; but the other two were attended with Confequences fo well known, that they hardly require any Comment. The Instructions to our Admirals were certainly as moderate as were ever fent out with two fuch naval Armaments; yet even blocking up the Galleons at Porto Bello with one of them, and hovering round the Coasts of old Spain, in an hostile Manner, with the other, were look'd upon at that Court as Asts of Hostility, and refented accordingly. Orders were immediately dispatch'd for siezing the South Sea Ship, and the Effects belonging to that Company at la vera Cruz. The Spanish Guarda Costa's and Privateers were let loose upon our Merchants,

chants, and committed infinite Depredations for several Years together, without any Interruption, or any Reprizals. At the same Time, the Flotilla, which was faid to be at least as richly laden as the Galleons, had the good Fortune to escape our other Squadron in the Mediterranean, under the Command of Sir Charles Wager; though it is confess'd + that They steer'd the very Course, where He was station'd to intercept them. But This was imputed to long Nights, and dark, foggy Weather. It was likewise observed, and never contradicted, as well as I can remember, that * feveral Ships were fuffer'd to pass by the same Squadron, even under the Stern of our Admiral, with Stores, Provisions and other Necessaries for the Use. of the Spanish Camp, which was then in Sight of Gibraltar, and preparing to besiege it. - But; perhaps, This likewise might be occasion'd by long Nights, and foggy Weather.

The Siege of that Place immediately enfued; and though We had been often affured, both within Doors and without, that our Allies would make. it Casus Fæderis, and assist us in the Desence of it, They suffer'd the Siege to be push'd on with the utmost Vigour, for several Months, without giving us the least Succour of Men, Money, or Ships; and the Spaniards, in Return, permitted Them to carry on their Trade, both in Europe and the Indies, without any Molestation; whilst They were continually haraffing us, both by Sea and Land; to say nothing farther of our Ships, which were destroyed, and our Seamen, who perished by Thousands in the Service of their Country. Perhaps, our Allies might judge the Blockade of Portobello to be an Act of Hostility, as well as the

[†] Observations on the Conduct of Great Britain, &c. printed for Roberts in the Year 1729; p. 33. * Croftsman, vol. 4; p. 236.

Spaniards, and consequently not think Themselves obliged to support the aggressing Party, by Virtue of a defensive Allyance. But whatever might be the Reasons of their Conduct, it is certain that They took no Part in our Quarrels with Spain, nor so much as moved one Man to our Assistance. Nay, even We contented our selves with the bare Defence of Gibraltar, fo loudly demanded by the Voice of the Nation, without endeavouring to divert Them from the Siege, by bombarding any of their Ports, or ravaging their Coasts; for * as foon as the Treaties were made, the Accessions procured, and the Army provided, at the Expence of Britain, which were necessary for defending lower Saxony, We seemed to have no more to do in the War. — These were the vigorous Measures, so strongly recommended in the + Enquiry, as absolutely necessary in such a Crisis of Danger, and upon which He founds all his Apology for the Conduct of the Ministry.

At length, † Preliminaries for a general Pacification were agreed upon; by which a Cessation of Hostilities, on both Sides, was stipulated for seven Years; and that within four Months after signing this Convention, a Congress should be form'd, in which all the Rights and Pretensions of the contracting Powers should be examined, discussed and determined. But as soon as the Articles were produced in Publick, it was immediately foreseen, on one Side, that the dark and ambiguous Manner of wording them would give Occasion to many Cavils and Disputes; particularly the second, which runs in the following mysterious Terms; viz.

" *† The Rights, or those Things, which, by

^{*} Crafifman, vol. 5. p. 300. †† Enquiry, p. 81, 93, 110. † General Collection of Treaties, vol. 4. p. 174.

" Virtue of the Treaties of Utrecht, Baden and " Quadruple Allyance, and also of those Treaties " and Conventions, that preceded the Year 1725, " and do not affect the Emperor and the States "General of the united Netherlands, have been " possess'd by any of the contracting Powers, shall " remain untouch'd; but if any Thing should be " found to have been alter'd therein, or not to " have been put in Execution, the Alteration made, " or the Thing not executed, shall, in a Congress to " be held, be discuss'd and decided, according to " the Tenor of the faid Treaties and Conventions. As foon, I fay, as this Article was read, many

Gentlemen apprehended some latent Design in it; and the Authors of the † Craftsman plainly intimated that this studied Ambiguity was made use of to conceal the true Intent of the Article from common Observation; I mean that the Spanish Pretension to Gibraltar was to be discuss'd and deci-

ded at the Congress.

On the other Side, it was afferted that this Article was so far from preserving the Claim of Gibraltar to the Spaniards, that it absolutely extinguished it. This Point was canvass'd at large by the * Author of the Enquiry and John Trot, to whom I refer the Reader, and believe He will find that the latter had as much the Advantage of his Adversary in the Argument, as He afterwards had in the Event.

It was likewise apprehended by the Gentlemen of the Country Party, that some other Stipulations in the Preliminaries were not express'd in such full and plain Terms, as to cut off all Pretences for any farther Wrangling and Chicane. But the Gentlemen

⁺ Craftsman, vol. 2. p. 64, 118 * Defence of the Enquiry, p. 26. Craftsman, vol. 4. p. 288.

Apprehensions, as the Phantoms of distemper'd Brains, or the Artifices of factious Malecontents congratulating Themselves on having surmounted all Difficulties, and laid the Foundation of a folial

and lasting Peace.

Yet here again the Country Party were fully justify'd in their Suspicions by the Event; for the Preliminaries were no fooner fign'd, than new Difputes began to be started about the Meaning of them, + and such Interpretations to be put upon the Words of these Articles, as utterly destroyed the real Intent and Design of them. The Spaniards infifted that a meer Cessation of Hostilities, as stipulated by the Preliminaries, did not imply an actual raising of the Siege; and that the Restitution of the Ship Prince Frederick, with her Cargo, was not mentioned, or included in them. Besides This, the Court of Spain demanded an Indulto of 20 per Cent. on the Effects of private Persons, embark'd in the Flotilla, contrary to the 5th Article of the Preliminaries, as our Politicians and their Advocates interpreted it.

These Points having been warmly litigated by the different Parties, for eight or nine Months, They were adjusted by another Convention, negotiated by the Count de Rothemburg, Minister of France, (for We had no Minister at the Court of Spain, at that Time) and sign'd at the Pardo the 6th of March 1728. This Instrument contained an Explanation of the Preliminaries, and it was once more solemnly stipulated * that all the respective Pretensions, on each Side, should be produced, debated and decided in the Congress; with a particular Engagement, that their Britannick and, Catho-

[†] Defence of the Enquiry, p 11. * General Collection of Tweaties, vol. 4. p. 182. Craftsman, vol. 4. p. 292.

Catholick Majesties would abide by what should be

there regulated.

In the mean Time, it was agreed that the Brietish Squadrons should be order'd, without Delay, to withdraw from the Seas of oid and new Spain; in Consideration of which, his Catholick Majesty likewise engaged that the Blockade of Gibraltar should be immediately raised; that a clear and express Order should be sent, without Delay, for restoring the Ship Prince Frederick, with her Cargo, to the Agents of the South Sea Company; and that the Effects of the Flotilla should be forthwith deliver'd to the respective Proprietors.

These Conditions being accepted, on both Sides, his Catholick Majesty ratify'd the Preliminaries; but before the Ratifications were exchanged, some new Disputes arose, concerning the Orders, agreed to be sent to the West Indies, in Pursuance of this Convention. These fresh Dissiputies took up some Time longer; but were likewise got over by the Count de Rothemburg and Mr. Vandermeer, who managed all our Affairs at the Court of Spain, and the Congress was opened at Soissons on the 3d—

14th of June 1728.

This Point being at length obtain'd, after a tedious Course of Negotiation and Expedients, the ministerial Writers began to triumph again, as if nothing but the Form of a Treaty was wanting to accommodate all our Disserences, and establish the publick Tranquility on a lassing Foundation. They gave us the strongest Assurances that all Interruptions to our Trade would be effectually removed for the suture; that our plunder'd Merchants would receive sull Satisfaction for their Losses; and that our Right to the Possession of Gibraltar was so sirmly secured to us, by the Preliminaries, and the Ast of Ratification, that it would not be

Things, I say, were considently promised by the ministerial Writers, without Doors, and even within Doors by Those, who set them to work. But as the Gentlemen, on the other Side, could see nothing in either of these Instruments, which contained any clear and explicit Engagements upon these Heads, They were not quite so sanguine in their Expectations, and the Event more than warranted all their Suspicions. The Plenipotentiaries did little more than assemble in Form at Soisfons, and produce their Credentials; after which, having spent sive or six Months in Ceremonies and Diversions, They broke up and separated, without adjusting any one material Point in Dispute.

It is true, indeed, that a certain Plan of Accommodation, called a Provisional Treaty, was framed by the Ministers of the Hanover Allies, during this Assembly, and sent to the respective Courts for their Approbation; but as this Draught of a Treaty was neither relished at home, nor accepted abroad, it does not deserve much Notice. I shall only observe, in general, that it was little more than the Preliminaries new modelled, and digested into the Form of a Treaty, without any specifick Explanation of those Points, which most immediately affected the Interests of Great Britain.

As to Gibraltar, feveral noble Peers were so far from being satisfy'd that our Right to it was effectually secured by this Project, that the following Motion was made in the House of Lords; viz. moved to resolve * "that it is the Opinion of this "House that, for the Honour of his Majesty, and the Preservation and Security of the Trade and "Commerce of this Kingdom, effectual Care

" should

^{*} Historical Register, vol. 14. p. 145.

"King of Spain do renounce all Claim and Pre"King of Spain do renounce all Claim and Pre"tension to Gibraltar and the Island of Minorca,
"in plain and strong Terms." — But after a warm
Debate, the Question being put thereupon, it was
carried in the Negative; upon which the Peers,
who made and supported this Motion, entered
their † Protest.

A Motion to the same Purpose was afterwards made in the *† House of Commons; which was likewise carried in the Negative, by a great Ma-

jority.

The Country Party, in both Houses, were equally diffatisfy'd with that Part of the Provisional Treaty, which related to the Spanish Depredations; and the Lords moved to refolve, " ** that it ap-" pears to this House that the Expence of the " Squadron fent to the West-Indies, under the " Command of Vice-Admiral Hofier, having been " borne by this Nation alone, though defign'd to " prevent the Spaniards from fiezing the Effects " belonging to his Majesty's Allies, as well as his " Subjects, which were on board the Flota and "Galleons, and from applying the Treasure to "disturb the Peace and invade the Liberties of " Europe, hath been an unreasonable Burthen on "this Kingdom."—But this Question was also resolved in the Negative, after a long Debate; upon which the Country Lords entered * another Protest.

If any Persons should be curious to see a more particular Account of this Treaty, I refer Them to a +4 Pamphlet, published on that Occasion, and

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⁺ Historical Register, vol. 14. p. 145.

*† Ib. p. 147.

† Observations on the Conduct of Great Britain, &c. p 37;
printed for Roberts, in the Year 1729.

an Answer to it, under the Name of + Raleigh. It will be found, perhaps, that this Project ferved fome anniversary Purposes, for which it seemed chiefly to be calculated; but as foon as those Ends were answered, We heard no more of it. The Prospect of an Accommodation immediately vanish'd, and Affairs seem'd to be once more tending to a Rupture. Military Preparations were refumed in all Parts of Europe, and particularly in England, which is feldom behind Hand, upon such Occasions. A powerful Fleet was fitted out with the utmost Expedition, and made a gallant Appearance at Spithead, under the Command of Sir Charles Wager. It was there join'd by a Squadron of Dutch Ships of War, and seem'd to portend some Enterprize of great Importance; but it afterwards appeared that the Dutch Squadron was neither victualled, nor otherwise provided, for any Expedition, and the Admiral Himself declared that He had no Orders to attend the English Fleet any farther. Having therefore kept us Company for fome Months and participated in our naval Diverfions, They fail'd back to Holland, and our own Ships foon after return'd to their respective Harbours.

We were told, indeed, that this Provisional Fleet, as it was then call'd, struck such a Terror into the Hearts of our Enemies, that We foon *† " heard of their making Advances, coming into Concessions, abating in their Demands, removing Obstacles, giving agreeable Assurances; and doing the utmost could be expected to thew

+ Craftsman, vol. 4. p. 239.

*+ The London Journal, of Oct. 1729. or the Craftsman, vol. 5. p. 173.

"flew their Inclination to renew the antient As" mity subsisting between the two Crowns." Nay, it was strongly infinuated, in the same Paper, that the Preservation of Jamaica, as well as our own Coasts from an Invasion, the Sovereignty of the Seas, the Freedom of our Commerce, and even the Security of our present Establishment, were owing to this formidable Armada, which frightened our Enemies out of their Designs, and at last produced the glorious Treaty of Seville.

But here it deserves a short Remark that during these Exploits at Spithead, a * DAUPHIN was born in France, which broke the Spanish Faction in that Kingdom, and had certainly some Influence on the Gourt of Spain, if They could want any Motives to accept of Terms so advantageous

to Them as were stipulated by that Treaty.

Thus far the State of our Affairs was, in some Measure, brought down about four Years ago in a † little Piece, occasioned by the Publication of the Treaty before-mentioned, and some †† Observations upon it. This gave Rise to new Disputes, of which I am now to give some Account.

It cannot be thought wonderful that the Court Writers and their Patrons, who triumph'd so much the Year before on the meer Project, or Draught of a Treaty, should discover the same Spirit of Exultation upon procuring a formal Treaty, actually sign'd, which the *† Writer before me observes is beyond the Reach of the most artful Malice; though there was still wanting the Accession of one Power, whose Consent was most necessary to the putting it

* Crafisman, vol. 5. p. 177. † A short View of the State of Affairs, &c. fince published in the Crafisman, vol. 5. p. 245.

^{††} Observations upon the Treaty concluded at Seville, &c. Printed for Roberts in the same Year, *† Id. p. 7.

in Execution; for as the Introduction of 6000 Spanish Forces into the strong Places of Tuscany, Parma and Placentia, instead of 6000 Neutrals stipulated by the Quadruple Allyance, was the Basis of the Seville Treaty, the Concurrence of the Emperer, to whom the Feodality of those States belong'd, was certainly requisite to the amicable Execution of it, according to the Doctrine of the Enquiry itself, where it is afferted \$\frac{1}{2}\$ that He Alone was capable of disturbing it. And yet He was not so much as complimented, in the Treaty, with an Invitation to accede, as the Dutch again

were by an express Article.

It was therefore thought expedient to usher this Treaty into the World with fome explanatory Obfervations upon it. They could not help foreseeing that their own Arguments upon this Subject were capable of being turned very ftrongly against Them. They knew very well that the Author of the Enquiry had been instructed, but three Years before, to alarm the British Nation with the formidable Projects, in Favour of † Don Carlos, even fo far as univerfal Monarchy. They could not forget that the Author of the * British Fournal, (who now makes so shining a Figure in the Free Briton) but a few Months before represented the Establishment of this Prince in Italy as a Point of fuch dangerous Consequence, that it was opposed, at the Congresses of Cambray and Soissons, by all the principal Powers of Europe; particularly Great Britain;

"Since, if Don Carlos should ever succed to "Tuscany, Leghorn the Mart of our Mediter-" ranean Trade, will be in his Possession; and consequently Spain will have Power, at any Time,

[†] Enquiry, p 9. † 1b. p. 22. 28 86.

* See the British Journal of Jan. 4, 1728-9; or the Craftsman, vol. 5. p. 80.

" to deprive us of Commerce in the Lev.mt, as well as the West Indies.

"In which Cale, fays He, it will be nearly the fame, as if We give up Gibraltar and Portmakon;

" because those Places will be of little Service to our Mediterranean Commerce, when the Marts

"of that I rade shall intirely exclude us from all Traffick.

This, I fay, was the Doctrine advanced by the Author of the British Fournal, in the Month of Fanaary, 1728-9; and maintain'd, in another Place, by an eminent Statesman, who had the Honour of conducting our foreign Negotiations for several Years together; but a new Turn of Assirs, a few Months atterwards, laid Them under a Necessity of recanting these Arguments in the fullest Manner, and extolling that very Succession, which They had so lately condemn'd, as a * Masterpiece of Politicks, and one of the best good Fortunes, which could befal this Nation.

However, such glaring Contradictions from the same Mouths, and in so short a Course of Time, were thought to require some farther Apology, before the Parliament met. It was upon this Occasion, that the Observations were published, and dispersed through the Kingdom by Authority, as I remember.—Now, the principal Arguments in this Piece are reducible to the following Heads;

First, † "That Great Britain will be a con-"fiderable Gainer by this Variation, as We are "freed from the Engagement We were before

under, of paying one third Part of the Expence,
which would have been requisite for maintainE 1

^{*} The British Journal fign'd Themas Potts, published in Aug. 1-29; or the Crasisman, vol. 5. p. 101. † O jervations, p. 12,

ing neutral Garrisons in the Dutchies of Tuf-

cany and Parma.

Secondly, * "That had the Succession to "Tuscany and Parma been lest open, all Italy, confidering the Strength of the Emperor in that Country, must have probably fallen into his "Hands, or at least into such Hands as must have had an entire Dependance on Him; with some very severe Restections on his Imperial Majesty, as a Prince, "who had made but ill Returns of Gratitude to this Nation, for having already contributed to his Grandeur in that Part of the World.

And thirdly, "That the Emperor cannot reasonably take Offence at this Stipulation, being Himself under previous Engagements, by the Quadruple Allyance, to make the Succession of Don Carlos effectual.—Neither can the Variation, made by the present Treaty, of Spanish instead of Swiss Garrisons, justify, in Reason and good Sense, his Imperial Majesty's not confenting to it, unless He can shew that He may

" be prejudiced by that Alteration.

To the first of these Arguments it was readily answered, *† that the Charge of maintaining 2000 Men in Italy, for some Time, ought not to be put in Ballance against the Dangers We should run of involving our selves in a War, by undertaking to effectuate the Introduction of Spanish Troops, and to guaranty this Succession for ever, †† so that it may rest secure and exempt from ALL EVENTS.

—It might have been added, that this Plea of Frugality was somewhat improperly urged at a Time, when the Nation was at the Expence of

†† See the Treaty, Art. 9, 10, 11, 12.

^{*} Observations, p. 9. † Id. p. 10. *† Craftsman. vol. 5. p. 266,

maintaining so many numerous Bodies of Men, both Abroad and at Home, without the same Reason.

The fecond Argument is built on the formidable Power of the Emperor, which was the fashionable Doctrine at that Time; and from thence it was argued that this Variation was necessary to prevent his over-running all Italy. In Answer to This it was observed by the Gentlemen, on the other Side, * that if his Imperial Majesty was really so strong in those Parts as He was represented, He would be able to give fuch an Opposition to the Execution of the Treaty, as would plunge us in the greatest Difficulties. But They went farther, and desired to take the contrary of This for granted. The Let us suppose (says one of these Writers) "that the Introduction and Establishment of the " Spaniards in Italy should be made with so " fuperior a Power, that the Emperor and Prin-" ces concern'd are forc'd to submit upon our " Terms, instead of making their own; will the " Difficulties be all removed? Will all the Incon-" veniences to Great Britain, with which this "Treaty may be attended, vanish away? They " certainly will not. Our Measures are so wisely " taken, that the easiest and shortest Manner of " effectuating them is likewise the easiest and short-" est Way to render the little We have stipulated so for our selves precarious.

But, thirdly, though the Introduction of Spanish Garrisons was recommended, under the last Article, as a necessary Expedient to curb the Emperor's exorbitant Power; yet We were likewise told, a little paradoxically, that He could not reasonably take Offence at it; nor justify his not consenting to it;

unless

^{*} Craftsman, vol. 5. p. 265. 289.

unless He could show that He might be prejudiced by that Alteration. Now this very Concellion, as the Country Gentlemen observed, was in Essect giving up the whole Cause; since his Imperial Majesty might easily show that He should be prejudiced by such an Alteration; and here, indeed, lies the whole Stress of the Argument upon this Point.

It was allowed, on the Country Side, that the Emperor was a Party in the Quadruple Allyance, which established this Succession, and had thereby engaged to make it effectual. But They could not agree with the Observator and his Patrons, concerning the Variation in Dispute, for several Reasons, which I will sum up in as sew Words as possible.

which I will fum up in as few Words as possible.

In the first Place, They apprehended that supposing this Alteration not to be prejudicial to the Interests of his Imperial Majesty; yet that the * Manner of making it, without his Consent, and by Way of Triumph over Him, as a great Fetch in Politicks, would be thought a Resection upon his Honour, at least, and might be attended with fatal Consequences.

But They likewise undertook to prove that the Introduction of Spanish I roops would be really prejudicial both to the Emperor and the Empire, even according to the Observator's Method of Reasoning; for He plainly intimated that one Design of the Seville Treaty was to restrain the Emperor's Power in Italy; and consequently it was bus Interest to deseat that Design, however it might be the Interest of ethers to put it in Execution.

This avow'd End of the Seville Treaty was aggravated by another, which was likewise cry'd up by the ministerial Writers as a Masserpiece of Politicks; I mean the Separation of Spain from the

Emperor.

^{*} Craftswan, vol. 5. p. 264.

Emperor, and thereby dissolving the Vienna Allyance, which had been represented so very advantageous to the latter. Did not This affect the Interest of his Imperial Mijesty; or could it be reasonably expected that He would not resent it?

Nay, They went still farther, and I think demonstrated that the Variation from Neutral to Spanifo Troops (without infifting on the Affront, or having any Regard to the Vienna Allyance) was highly prejudicial both to the Emperor and the Empire; for the neutral Troops, stipulated by the Quadruple Allyance, were deligned not only to fecure the + eventual Succession of Don Carlos, but likewise the Rights of Sovereignty established in the EMPEROR and EMPIRE over these States. Now this Part of the Condition was intirely revers'd by the Variation in Dispute; and the Observator's Argument, upon this Head, was of Course reduced to the following Absurdity; * " that when a mu-" tual Security is given and accepted by two Par-" ties, for making good a Bargain, this Security " may be taken from one of the Parties against his " Confent, and the Benefit of it be wholly ap-" ply'd to the other, and yet no Prejudice be done " to the former.

To This it was added, by the Writers on the Country Side, that his Imperial Majesty appeared very plainly to look upon the Introduction of Sparins Troops in this Light, by refusing to consent to it, whilst He was under so beneficial an Allyance with Spain, and *† even suffering Himself to be disfunited from that Crown rather than comply. His Reason for This was very obvious; since if the Court of Spain had no other Design than to secure

[†] Collection of Treaties, vol. 4. p. 57. Craftsman, vol. 5. p. 285. * 16. 287. *† Craftsman, vol. 5. p. 264.

the Dutchies of Tuscany and Parma for Don Carlos, according to the Quadruple Allyance, it is certain that neutral Troops would have been effectual for that Purpose; nay, more effectual than Spanish Troops, if We may believe the Enquiry, where the NEUTRAL GARRISONS, appointed by the Quadruple Allyance, are call'd the great Bulwarks of the Succession of Don Carlos to Tuscany; but their resolute Perseverance in desiring and insisting on Spanish Garrisons gave his Imperial Majesty just Grounds to apprehend some farther View; and one of the Writers on the Country Side seems to be pretty right in his Conjectures, upon this Occation.

* " We all know, fays He, how precious the " Possessions of Italy are to the Imperialists; how " much the Point, to which They are arrived in "that Country, of Dominion, Power, and In-"fluence, hath been always the chief Object of " their Policy. - Now will it be at all ftrange, " if They look on the Variation made in the Qua-" druple Allyance as a Measure taken to give "Them a Rival in that Country, where They " are at present indisputably the Superior Power? "Will not these Garrisons of Spaniards, preten-" ded to be placed there for the Security of the " eventual Succession of Don Carlos, make Them "look on Parma, Placentia, Portoferraio, and Leghorn, as so many Places of Arms, put into " the Hands of an old Enemy, an unfaithful Ally, " and a certain Rival? May They not apprehend "that neither Pretences, nor Means will be want-" ing, if the Treaty of Seville hath its Effect, to " introduce greater Numbers of Spanish, and even " French Troops into the Heart of Italy, and to " ferve

⁺ Enquiry, p. 25.

^{*} Craftsman, vol 5. p. 288.

"ferved Lewis the 12th, in Consequence of the filly Partition, to which the latter consented."

In another Piece, the Consequences of the Seville

Treaty are farther explained and foretold.

"Guaranties for the Emperor's Dominions in Italy against any Encroachments, which Spain may

" attempt to make upon them.

"I answer, that the Purposes of the Quadruple " Allyance would have been effectually secured by " neutral Troops; but it is extremely probable that "the Introduction of Spaniards will be followed by Invasions on the Emperor's Dominions; for "though the Introduction of only 6000 Spaniards " is stipulated, yet if They are put in Possession " of Leghorn, They may admic as many more as "They please by the Help of their Fleet, which " is large enough for that Purpose, and will be " as good as a Bridge between Italy and Spain. "In this Case, France will not be very forward to " execute their Engagements of Guaranty in the " Emperor's Behalt; and if England does, she " must lose her Trade to Spain and Leghorn. If " France should think fit to quarrel with the Em " peror, They would encourage Spain to invade his "Italian Dominions; and when the Emperor complains of it, They will, without much Difficulty " (according to the modern Way of interpreting " the Obligations of Treaties) find out some Act " or other of the Emperor, which They will al-" ledge as a Reason for his having sorfeited a "Right to that Guaranty.

Upon the whole, it was concluded by these Wrieters that his Imperial Majesty would not consent to the

⁺ The Case of the Hessian Forces, &c, since published in the Crastisman, vol. 6. p. 311.

the Introduction of Spanish Garrisons, unless He should be bought into it by † another Expedient, which might prove equally productive of bad Consequences; I mean our Guaranty of the Prag-MATICK SANCTION.

They likewise observed, with too much Reason, that as the Reconciliation of Spain and the Emperor, by the first Vienna Treaty, was the luckiest Circumstance, which could possibly happen to us at that Time, and ought to have excited our Joy, instead of alarming us with such a terrible Panick; fo They apprehended * that the Separation of those two Courts would be followed by a new Union between France and Spain more formidable to Us than

That, which We had diffolv'd.

We were told, indeed, * that if Spain fould presume to break the Bounds of Power in Italy, there are formidable Princes will rife in Opposition; perhaps our selves. But to This it was answer'd, that besides the ridiculous Employment of being always doing and undoing, France might recover fo much Strength, and the Emperor be fo far reduced by these Measures, that it would not be in our Power to set Matters upon their right Foot again. Upon this Supposition, one of the Writers on the Country Side made the following Observation, which deserves particular Attention at this Time.

†† "If the whole Weight of national Ven-geance is ever to fall, it ought furely to crush "Those, who precipitate their Country, by a long

"Series of Blunders and Mistakes, into such a

" Treaties, without being exposed to fight against

terrible Dilemma, that We cannot observe our

⁺ Craftsman, vol. 5. p. 292. * Craftsman, vol. 6. p. 308. *† British Journals of Aug. 1729, or the Crastiman, vol. 5. p. 100. †† Crastisman, vol. 5. p. 291.

" our general Interests, and without finding, when "We return to them, that the Weakness of our and the Strength of our Enemies are the " Works of our own Hands.

I believe This will be thought sufficient to explain the Reasonings on both Sides, concerning the Introduction of Spanish Garrisons into Italy, † which made one of the principal Stipulations of the new Treaty, as the Observator very frankly acknowledg'd. But it was natural to enquire what Terms We had obtained for our felves, in Return for fuch valuable Obligations on the Court of Spain.

To fatisfy this just Expectation, We were affured by the Observator * " that our Possessions " abroad were fecured to us, beyond all Possibi-" lity of Doubt, or Cavil; that all our Privileges " and Advantages in Commerce were re-established "upon the Foot of former Treaties; and that " immediate Reparation was stipulated to our " Merchants for all the Damages They had fut-" fer'd at any Time, contrary to the Treatics of " Utrecht, or any other Treaties, which subsisted " between England and Spain to that very Day.

But the Writers on the other Side could not find. any Articles, or Words in the Treaty, which could be fairly interpreted fo as to justify these Assurances, or to deferve those Encomiums, which were

bestowed upon it.

They observed that the Spaniards were so far from having renounc'd their Pretentions to Gibraltar, or recogniz'd our Right to the Possession of it, that it is not fo much as mentioned through the whole Treaty; and it hath been fince confcs'd by an honourable Gentleman, in an high Station, *+ that if We had offer'd to mention any Thing

^{*} Id. p. 149 + Observations on the Treaty of Seville, p. 8. &c. *+ Craft/man, vol. 6. p. 38.

Thing about Gibraltar, the Spaniards would have broke off all farther Negotiations. We were likewife told by one of his Advocates, that Gibraltar was an old Sore, and that our Ministers were de-firous to touch it tenderly; That is, the Court of Spain would not admit of any Words in the Treaty, which would annihilate their Pretensions, and did not design to include our Possession of that Place in their general Guaranty of all his Majesty's Kingdoms, States and Dominions. How therefore could it be faid with Truth, as the Observator affirm'd, that We had a very full Acknowledgment, on the Part of Spain, of our Right to Gibraltar and the Island of Minorca; or that those Possessions were secured to us, beyond all Possibility of Doubt, or Cavil; when We had obtained no other Security for Them, than what was before complained of in the Preliminaries, the Convention of the Pardo, and the Provisional Treaty? I mean, a Confirmation of all former Treaties, and consequently That of Madrid in the Year 1721, upon which the Spaniards ground their Claim to the Restitution of Gibraltar?

They likewise apprehended that the Provisions made in this Treaty for the suture Security of our Commerce, and Reparation to our Merchants for their past Sufferings, would prove ineffectual. These Provisions were, that * Commissaries should be appointed on the Part of their Britannick and Catholick Majesties, who should affemble at the Court of Spain, to examine and decide all Differences upon these Heads; with an express Stipulation, that They should punctually single their Commission within the Space of three Years from the Day of signing the present Treaty, without any farther Delay, on any Motive, or Pretext whatever.

It

Collection of Treaties, you. 4. p 204.

It was apprehended, I say, on the Country Side, that these Provisions would be very liable to Evasion, by the Distance of Place, where the Commissaries were to meet, the Length of Time, allow'd for this Enquiry, and the several Points, of which it was to consist; particularly * " the Pretensions of his Catholick Majesty to the Restitution of the Ships taken in the Mediterranean, in the Year 1718; an Article, which may be so cast up by the Spanish Commissaries as to overballance the Account of the British Merchants, by several hundred thousand Pounds.

On the other Side it was afferted, that "† the Restitution of our Losses since June 1727 was to be immediate and sorthwith, as well as the Introduction of the Spanish Garrisons was to be without Loss of Time; and that the Affair of the Merchants stood PRIOR in the Treaty to the Tuscan Affair, and, so far as it was to be without Loss of Time, must have the Preserence; nay, if it was not performed immediately, nothing was obliged to be done in Favour of Don Carlos.

Indeed, it was reasonable enough to expect that the Spaniards should have been obliged to make our Merchants Reparation for their Losses, before We gratify'd Them in so favourite a Point as the Introduction of Don Carlos. But though the Article of Reparation happened to stand prior in the Treaty to the Tuscan Affair, as this Writer most sagely observed, yet the Adjudication of the former being lest to Commissaries, who had three Years allowed to sinish their Enquiry, and the latter being to be effectuated without Loss of Time, it was

* Craftsman, vol. 5. p. 270.

[†] The Free-Briton extraordinary, in Answer to the Shors View; printed for Peele, in the Year 1730, p. 45.

was easy to perceive which would have the Preference; and This furnished one Objection, of no small Weight, against the Treaty itself; in which if "We seem'd to make just such a Bargain, as "We made in the Quadruple Allyance; when We put Sicily, and all that the Emperor had to expect from our Friendship, into his Hands immediately; although the reciprocal Part, to be performed by Him, was to be a Work of Time; and although We had not received Satisfaction from Him in some Points, about which We were extremely sollicitous.

These Reasonings without Doors, concerning

These Reasonings without Doors, concerning the Treaty of Seville, had likewise the Honour to be strengthened by the Arguments of several noble Lords and Gentlemen of great Distinction, within Doors; particularly in the House of Peers, where the following Motions were made; viz.

Die Martis 27 Fan. 1729.

Moved to resolve * " that the Agreement in " the Treaty of Seville to effectuate the Introduc- "tion of Spanish Troops into Tuscany and Parma, " is a manifest Violation of the fifth Article of "the Quadruple Allyance, tends to involve the "Nation in a dangerous and expensive War, and "to destroy the Ballance of Power in Europe.

"After Debute, the Question was put upon the "said Motion, and it was resolved in the Negative. Moved to resolve "that our Right of Sove-

"reignty, Dominion, Possession and Propriety to "Gibraltar, and the Island of Minorca, is not ascertain'd by the Treaty of Seville, so as to ex-

"tinguish the Claims and Pretensions set up by the Snaviards, which were followed by an ac-

"the Spaniards, which were followed by an ac-

⁺ Craftinan, vol. 5. p. 293. * Hist. Register, vol. 15, p. 202.

"tual Siege, fince the Ceffien of those valuable " Places by the Treaty of Utrecht.

" After Debate, the Question was put thereon,

" and resolved in the Negative.

Moved to resolve "that the Stipulations in the "Treaty of Seville, for repairing the Losses of " our Merchants, are insufficient and precarious. " After Debate, the Question was put thereupon,

" and it was resolved in the Negative.

Then it was proposed, by some other Lords, to resolve "that the Treaty of Peace, Union and " Friendship, concluded at Seville the 9th of No-" vember last, doth contain all necessary Stipula-"tions for maintaining and fecuring the Honour, " Dignity, Rights, and Possessions of the Grown; " and that all due Care is taken therein for the " Support of the Trade of the Kingdom, and for " repairing the Losses suffered by the Merchants.

" After Debate, the Question was put thereupon, " and it was resolved in the Assirmative; upon " which several Lords entered their * Protest against " it, with their Reasons at large, which deserve par-

" ticular Notice at this Time.

I shall now proceed, according to the Method proposed, to a few short Remarks on the Effects

of this Treaty.

In the first Place, it is observable that his Imperial Majesty was so far from looking on the Introduction of Spanish Garrisons into Tuscany and Parma as a trifling Variation from the Quadruple Allyance, according to the Doctrine of the Court Writers, that He resented both the Matter and the Manner of it in the strongest Terms, as a downright Infraction of Treaties, derogatory to his Henour, and injurious to his Interests, as well as the Rights

Rights of the Empire. He ordered his Ministers at feveral Courts to remonstrate against it as such; and fent a + Commissorial Decree to the Diet at Ratisbon; in which, having vindicated his own Conduct to the States of the Empire, these affembled, with Relation to Don Carlos, He speaks of the present Stipulation in the following Manner. -"But contrary to all Expectation, a particular "Treaty hath been concluded at Seville, between " the Crowns of Spain, France, and Great Britain; the 9th and subsequent Articles of which (rela-" ting to the Spanish Garrisons) cannot but raise " the highest Indignation; because the most esien-"tial Bands of human Society are therein broken, " and if Christian Powers pretend thus to dispose " of the Estates of third Persons, all Confidence "and good Faith ought to be banished out of the World. Besides, They have no Regard to " former Treaties, nor to the last Preliminary Articles, which were acknowledged by both Parties as the Groundwork of the Negotiations for the " general Peace, and as the only Counterpoise to an exorbitant Power, that was defign'd to be e-" rected in Europe. They have no Attention to the " Asts of Guananty, that have been delivered. They dispote of the Rights and Territories of the Em-" pire as They please, even in the Lise-time of the lawful Possessian. They set so little a Value " upon the Emperor and Empire, that They would " not so much as ask their Consent in an Affair, " that was properly their own, though fuch Confent was made necessary by the Allyance of London. " -If therefore fuch Conduct takes Place, and the " new Allies perlift therein, We shall hereaster see " Might overcome Right, and Engagements tram-" pled

⁺ Historical Register, vol. 15. p. 134.

" pled on at Pleasure; and whatever the new Allies half judge to be most convenient will always be most just, without any Regard to Things, or

« Persons.

Money.

His Imperial Majesty likewise represents to the Germanick Body, as a Merit to Himself, * " that " the Fear of being abandon'd by his Ally, the "King of Spain, was not capable of making Him take the least Step, that could prejudice his Dig-

" nity, and That of the Empire.

The Court of Vienna did not content Themfelves, like some other Politicians, with shewing their Resentments in Words and Appearances only; but actually pour'd a large Army into Italy with Orders to oppose the Execution of the Treaty, and sound Means to maintain Them there all the sollowing Summer, notwithstanding the Suggestions of the Court-Party, and the wife Precautions We took, by an † Act of Parliament, to prevent the Subjects of this Kingdom from lending Him any

When the Allies of Seville found the Emperor in Earnest, and fully determined to stand upon his Defence, They began to halt and beat a Parley. The Cabinets of Europe were again employed in framing Expedients; Couriers were continually passing from Court to Court; and the publick Prints amus'd us with nothing but new Plans, or new Reports of Accommodation; whilst a large Fleet lay in the Road of Barcelona, and a numerous Body of Land Forces were assembled on the neighbouring Coasts, ready to embark upon the first Notice for the intended Expedition. But his Imperial Ma-

jeft;

⁺ See an Act, to probibit his Majesty's Subjects, to lend any Sums of Money to any foreign Prince, State, or Potentale, &c. in the Year 1730.

jesty having rejected all the Propositions made to Him, for acceding to the Treaty of Seville, and feeming determin'd to abide Extremities, rather than consent to their Measures; that Summer wore out in Negotiation only, and the Spanish Armada retired to their Harbours, without any Action, like our Fleet at Spithead, the Year before.

The Introduction of Don Carlos with Spanish Troops into Italy being thus protracted; the Performance of the Articles, in our Favour, was likewife fuspended. The Spaniards not only continued the Blockade of Gitraltar, in the most rigorous Manner, fo as to cut off all Communication with the Country; but likewise projected some new Works for annoying our Ships in the Bay, which have been fince finished. Instead of making our Merchants any immediate Reparation, by Virtue of that Priority in the Treaty, which the Court-Writers discovered, They did not so much as nominate Commissaries, on their Part, for adjusting those Losses; and seem'd to think Themselves free from all Engagements towards us, till the Stipulations, in Favour of Don Carlos, were effectually put in Execution.

Thus did Assairs continue in a doubtful Situation between Peace and War, as They had continued for several Years past, till the Season of Parliament in Great Britain came round again; That is, till the Beginning of the Year 1731; about which Time, a private Negotiation at Vienna, between Great Britain and the Emperor, began to get Air, and was first hinted to the Publick in the samous HAGUBLETTER, printed in the ** Craftsman; which, having since received a judicial Censure, I am not at Liberty to quote, tho

^{*} Craftsinan, No. 235. Sat. Jan. 2, 1730-1.

it would be of great Use to my present Purpose; but as it was chiefly built on the 4th Article of the Hanover Treaty, and the bad Consequences, which might attend any Breach of it, I must content my self with laying that Article before the Reader. It runs in the following Terms, viz.

+ " And as the faid three most serene Kings are " are refolved to bind more and more clotely the " strict Union, that subsists amongst Them, by all " possible Tokens of good Faith and mutual Con-" fidence, They have reciprocally agreed, not only "to enter into no Treaty, Allyance, or Engagement " whatever, which may in any Manner whatever " be contrary to the Interests of each other; but even " faithfully to communicate to each other the Propo-" fals, that may be made to Them, and not to take, " upon what may be proposed, any Resolution, o-" therwise than in Concert together, and after a joint " Examination of what may conduce to their com-" mon Interests, and be proper for maintaining the "Ballance of Europe, which is so necessary to be " preserved for the Good of the general Peace.

In less than three Months after the Hague Letter was published, a Treaty of Peace and Allyance was actually concluded at Vienna between the Emperor and the King of Great Britain, in which the States General were likewise included; but neither France, nor Spain were so much as mentioned in it; which seem'd to be somewhat extraordinary as to the latter, at least, since the Introduction of Spanish Garrisons into Italy, with the Emperor's Consent, made one of the principal Stipulations of this new Treaty; nay, what is still more surprizing, it was with extreme Dissipulation that They were brought into it at last, and even then not without insisting on several Alterations in the Ast of Approbation:

[†] Collection of Treaties, vol. 4. p. 149. Crafifman, vol 7. p. 223.

tration; one of which, if I do not forget, was that the Introduction of Don Carlos with 6000 Spanish Troops into Italy should be effectuated. PREVIously to the Execution of any Engagements on their Part, however They might stand PRIOR in the Treaty of Seville; which, by the Way, was concluded above a Year and an half before. The Dutch were still more backward in their Accession. and did not accede at last without some * wife Refiritions. As for the Court of France, They were so far from listening to any Sollicitations on this Head, that They exerted their utmost Endeavours to prevent the Concurrence of Spain. Nay, They express'd such a Resentment both against the Treaty itself, and the Manner of negotiating it, that We apprehended nothing less than an Invalian from Dunkirk, where fome Troops were affembled. This struck us, all on a Sudden, with fuch a Terror, that the Coasts of Kent were immediately cover'd with Regiments of Horse, Foot, and Dragoons, who were order'd to march thither, with the utmost Precipitation, from all Parts of the Kingdom; and the Fluctuation, which fuch an Alarm naturally occasion'd in our Stocks. afforded the Caterpillars of the Alley a plentiful Harvest.

However, these Apprehensions being soon distipated, Sir Charles Wager was again dispatch'd to the Coasts of Spain with a large Squadron of English Ships, in order to wait upon Don Carlos and the Spanish Troops to his new Dominions. The Admiral Ship was fitted out in a most splendid and costly Manner, for the Reception of his serene Highness; but after a Course of pompous Compliments and Visits between the Commander of the Spanish Fleet and our Admiral, upon his Arrival at Gadiz,

^{*} Rense, Tom. 2. p. 343. 4to. Edit.

Cadiz, and the same Honours having been afterwards paid Him at the Court of Seville, his Catholick Majesty was pleased to discharge Him from the Trouble of taking Don Carlos under his Care, and required no more at his Hands than to convoy the Spanish Troops to Italy, in Conjunction with his own Admiral. The combin'd Fleet accordingly set sail from Barcelona in Ostober 1731, and arrived at Leghorn the 26th of that Month.

As foon as the Court of Spain received Intelligence that their Forces were fately landed, and that * every Thing, relating to the Introduction of Spanish Garrisons in Tuscany was finished; the young Prince was fent after them by Land, as far as Antibes; for They chose to let Him travel thro France, rather than accept of those magnificent Accommodations, which had been provided for Him and his Retinue on Board our Squadron, at fo great an Expence. His Highness arrived at + Leghorn the 27th of Dec. following, and was received there with all possible Marks of Joy and Respect; especially by the English Factory, who erected a triumphal Arch in Honour of the Day. Soon after This, his Majesty received a Letter from the Dutchess Dowager of Parma, Guardian to Don Carlos, wherein it she acquaints his Majesty with the due and happy Accomplishment of that Succession, desiring his Majesty's Acceptance of a *+ MEDAL fruck upon this Occasion, and expressing her Sense of his Majesty's Friendship to the Royal, Infante Duke, as well as to Herself; and of the great

It See the publick Papers of the same . Date.

^{*} See the London Gazettes for the Month of Nov. 1731. † London Gazette, Jan 1st. 1731-2.

^{*†} It was faid that this Medal contain'd the Effigies of Don Carlos on one Side, with this Inscription; Carolus I. Borbonius-Farnessus, novus Dux PARMAE & PLACENTIAE; and on the Reverse, a royal Crosson upon a Carpet, with this Device; MOX VENIET.

((54,)

great Share, that his Mijesty hath had in this important Event.

About the same Time, Admiral Wager received a Present of the King of Spain's Picture set with Diamonds, to a great Value, for his Services in that

glorious Expedition.

Don Carlos being thus established in his new Dominions, to the Satisfaction of their Catholick Majesties, and at our Expence, the ministerial Writers began to raise their Crests again, and promised us all, that our Hearts could with from the Court of Spain, in Return for such high Obligations.—But before I proceed to the Essects of these Transactions, I must make a few Remarks

on another Article of the Vienna Treaty.

For as the Emperor consented to this Introduction of Spanish Garrisons into Tuscany and Parma, which He seem'd so resolutely determin'd to oppose with all his Might but a Year before; it must be concluded, that He likewise obtained some savourite Point for Himself; and That was our Guaranty of the Pragmatick Sanction; the very Point, which was mark'd out and foretold by the Country Writers as the only Term, upon which We should be able to purchase the Accession of his Imperial Majesty to the Treaty of Seville. This was just hinted at before; but I must now beg Leave to cite the Passage at large, with the Author's Sentiments upon such an Expedient.

But it will be faid, perhaps, that We are brought into no Danger of a War with the Em
"peror; that our wife Ministers have a Reserve

[&]quot;fill in their Power, and can make a Peace with his Imperial Majesty, whenever They please; that

[&]quot; to effect it, nothing more will be necessary than

" to give our Guaranty to the Disposition, what-" ever it be, which his Imperial Majesty hath made,

" or shall make of the Austrian Dominions.

"Such an Expedient as This would, I doubt not, " be foon pass'd (if the immediate Danger of a "War press'd upon us) by Those, who think of " nothing more than how to get over, by annual " Expedient's, the annual Difficulties They bring "Themselves under; without any Regard to the " continual Charge and frequent Losses, which " the Nation is obliged to support, by their Ma-" nagement, or to the dangerous Consequences " of their Measures. But Men, who think on " wifer and honester Principles, would look on " fuch a Guaranty as a Method of Cure very little "preferable to the Difease it self preterable to the Disease it self.

"His Imperial Majesty hath indeed given his "Guaranty to the Succession of our Crown, esta-" blish'd in the present, Royal Family; but there " would be no Parity between such a Guaranty as

"This, and the Guaranty of a Succession, the Na-

" ture of which may be known by the Pragmatick " Sanctions, but the Descent of which into any

" particular Family cannot be foreseen.

"Who could answer, in this Case, that We " might not give our Guaranty even to the ag-" grandizing of Don Carlos; which is an Event " our Politicians have express'd their Apprehen-" fions of in the strongest Terms, although They " feem at present a little better reconciled to it? "Who could foresee the numberless Mischiers, " of which such a Disposition of the ziustrian " Dominions might be productive, if his Imperial " Majesty should die without Issue maie? What " Clashing of Interests might there not be, even in "the Imperial Family, as well as in every Part of " the Empire? To get clear of a War with Spain,

"We expose our selves to a War, which may commence in Italy, and spread much farther. By the Expedient, now supposed, We might get clear of an immediate War in Italy; but We should stand in Danger of being involved, a little sooner, or a little later, in a War, which may distract Germany as much, and last as long as That of 1618, and kindle its Fires all over

« Europe. The Author of the Enquiry reason'd, upon the same Principles, against our Guaranty of the Pragmatick Sanction, about two Years before, and applauded his late Majesty's Wisdom for refusing it. in the following Words. " Certainly, no one can "think but that it was wifely and happily judg'd " to refuse a Guaranty, which might have been at-" tended with so fatal Consequences; for as the " Emperor's Children are now Females only; and " the Influence of that Succession upon Europe must depend upon the Marriages of these Females; " and as no one then knew to what Princes They " might be hereafter married; it was wife in his " Majesty not to oblige Himself to support a Suc-" cession, which might possibly, by some future " Marriages, become formidable to the rest of " Europe, and fatal in the End to Britain it self.

This was the Language of the Court, and the Doctrine of the Enquiry, at the Beginning of the Year 1727, in order to justify the Treaty of Hanover, and the Measures, that had been taken against the Allies of Vienna. I must therefore beg Leave to recommend one Consideration to the Author of that memorable Treatise; who seem'd to be very angry, about five Years ago, with an Observation, that He had been given up, in every material Article,

⁺ Crofisman, vol. 4. p. 85.

Article, by BOTH PARTIES, and complain'd of it as groundless. This Complaint, among other Reafons, produced a * Reply from the Gentleman, who made the Observation; and it was generally thought that He supported it very fully, by an Induction of Particulars, as to the main Points then in Dispute; I mean the several Articles of the secret; offensive Treaty of Vienna, which was fo strongly afferted in the Enquiry; for it did not then enter into any Body's Imagination, that We should ever consent to the Introduction of Spanish Garrisons into Italy, or become Guaranties of the Pragma-TICK SANCTION. But fince the Vicifitude of buman Affairs, the Fluctuation of Power, and the Revolution of Politicks have brought these Things to pass, I leave the Gentleman to determine, in his own Breast, whether He is not now effectually given up in every material Article, which He either afferted, or justify'd in that Book. I am willing to believe Him a Man of great Sincerity, and that He was led into Error meerly through Mesinformation; but fince his Book was fet forth by Authority, as a Sort of political Canon, which the People were to receive for their Rule of Faith, and hath been made the Foundation of all our Disputes, for several Years together, it certainly behoves Him to review it once more, and compare it with our late Measures, as becomes a candid Writer and a Lover of Truth.-But This is only by Way of Digression. Let us now proceed to other Matters, according to the Method laid down.

It must be consess'd that this Treaty of Vienna prevented an immediate War, and serv'd to keep Things together for some Time; but it was far from establishing a sirm and lasting Peace; for, to speak in the softest Terms, there hath been a remarkable

^{* 16.} p. 259.

able Coldness between Us and France ever since; and the Preparations in the Ports of Spain for equipping another Armament, the very next Spring, seem'd to give our Ministers such an Alarm, that a Fleet was sitted out here likewise in a great Hurry, and rendezvour'd at the Nore, where it continued for some Time, under the Command of Sir George Walton. This, I say, seem'd to intimate that our Court had some Jealousy of the Design of the Spaniards; for as soon as certain Intelligence arrived that They were landed near Oran, the Admiral was ordered to strike his Flag, and the Ships return'd to their Harbours.

Immediately after This, the ministerial Press was delivered of another Pamphlet, intitled * the natural Probability of a lasting Peace in Europe; from whence it is necessary to quote a few Passages.

He begins with telling us that + "We enjoy at " present the most perfect, universal and establish'd "Tranquility. We behold not only Great Britain " at Peace, and on the most amicable Terms with all her Neighbours, but all her Neighbours are " at the same Time disposed in the strongest Man-" ner to live well with each other. We are not " only happy in a good Understanding with other " Nations, but those Nations likewise are with-" out Quarrels and Disputes among Themselves; so "that as We have no Prospect of War, or Con-" tention, by Differences of our own; neither are We likely to be drawn into Danger by the Difagreements, the Ruptures, or Commotions of others. This, one would think, was fufficient in all Conscience; but He explains our Happiness more par-

icularly in the next Paragraph.

". This most advantageous Situation, says He,

^{*} Trinted for Frele, in the Year 1732.

" is what We have very feldom feen, what We " hope will long continue, and what We conceive " to be secured by the most effectual, the best con-" trived Means in the World. We cannot look back " to any particular Period, within a long Courle " of Time, when Europe was blest with fuch uni-" versal Quiet, and with such reasonable Hopes of " its long extended Duration. Almost every Peace, " that hath been made in Europe, fince the Resto-" ration of Charles ad, feems to have been in its "Nature, as well as in its Consequence, no better " than a short Cessation of Arms; and whoever " looks into the Treaties, which were defign'd to " compose the Quarrels of Princes then at Vari-" ance, may easily see their Differences far from " being finished, and those unfinish'd Differences " big with new Calamities. But We have now " the Happiness to see the Plan of Power so " well defign'd, the Limits fo well bounded, and " fo strongly sene'd, the several Princes of Europe " fo well fatisfy'd with their respective Conditions, " fo powerfully disposed to live peaceably within "Themselves, and so very far from being either " interested, or inclined to make Encroachments on " their Neighbours, that We may indulge all those " Pleasures, which good Minds are capable of " conceiving on so agreeable a Prospect; since no " Season ever beheld a Peace more universa!, nor " did any Conjuncture of Affairs ever promise a " Peace more established and lasting.

Some Remarks upon this Piece were immediately published in the † Craftsman; particularly on the New Plan of Power, so highly extoll'd in

the foregoing Paragraph.

This Writer profess'd Himself ready to acknow-H 2 lege lege that "almost every Peace since the Restoration (and especially for SEVERAL YEARS PAST)
feems to have been in its Nature, as well as in " its Consequence, no better than a SHORT CES-" SATION OF ARMS." He likewise contess'd, that the Plan of Power in Europe was cer-" tainly alter'd by two fundamental Articles of " our late Treaties; viz. the Introduction of Don " Carlos into Italy, and the Guaranty of the " Pragmatick Sanction." But He was very far from agreeing with this Reasoner upon Probabilities, that it had laid the Foundation of an universal and establist'd Peace; fince it was well known that the Court of France was fo far from discovering any Disposition to guaranty the Pragmatick Sanction, that it was undoubtedly their Interest to oppose it; that They had actually opposed it already, as far as They could do in the Way of Negotiation; and that, in all Probability, They would oppose it by Force, whenever the Contingency should happen. -He likewise express'd the same Apprehension from the new Settlement of Don Carlos, with Regard to the Tranquility of Europe, and ask'd the following remarkable Questions upon it. " May not the "ITALIAN DOMINIONS furnish a Bone of Contention between Germany and Spain, in Times " to come, as Flunders hath already done between " France and the States General? May not thefe " Pretensions prove the Means of UNITING France " and Spain, and involve Great Britain in a War to support her Engagements?

The Court Author beforementioned (That is, Mr. Walfingham) was pleased to give these Questions a Reply in his next + Free Briton, and treated it as a ridiculous Supposition, " that France

" and

⁺ No. 140. Aug. 3. 1732.

" and Spain should join in Arms against the Prag-" matick Sanction. The Interests of France and " Spain (says He) are so far incompatible, in this " Affair, that the Pope and the Turk might as " well be expected to join in a War for the ut-

" ter Subversion of the Protestant Religion.

He adds, by Way of Interrogation, † " if " the Crown of Spain had any Claims, any Demands upon the Emperor in Italy, can it be amought that This would unite the French and " Spiniards together? - Would the Court of " France think it worth their Trouble even to " take away Power from the House of Austria, if " it were meetly to add to the Spanish Power? "Or are not the French and Spaniards naturally as jealous of each other, as either of Them can " be of the House of Austria? --- And can it then " be thought that They will ever UNITE, when

" their Interests always must be different?

What an excellent Head must this Man have to reason upon Probabilities, and judge of future Contingencies, who feems altogether ignorant of actual Events? For it was visible to every Body, of common Discernment, that an Union between France and Spain was very far advanced even at the Time, when He published this Song of Triumph; and, indeed, had been growing up ever fince the Treaty of Seville, which naturally produced it, as the Country Writers justly observed, by dissolving the Allyance between Spain and the Emperor. He likewife seems to have forgot a certain Observation of his old Acquaintance, Roger Manley Esq; some Years before, concerning the Queen of Spain, viz. * " that " as the is a Princess of Spirit and Ambition, 6 she carried her Views yet farther, being very " desirous

^{*} British Journal, Jan. 4th, 1728-9. + 1b.

"desirous to make her Son sole Monarch of Lom"BARDY." Now, if This is the true Character of her Catholick Majesty, let me ask our profound Politician, whether paving the Way for Don
Carlos so tar as We have done, could possibly have
any natural Tendency to check her Ambition; or
whether she could take a more probable Method of
gratifying her farther Views, than by uniting with
I'RANCE, on a proper Opportunity?——But I am
ashamed to comment any farther on a Piece, which
appeared absurd enough of itself, when it was first
published, and hath been lately ridicul's in so *
handsome a Manner. I shall therefore close this
Head with an Observation or two, which natu-

rally refult from the State of the Case.

The precedent Transactions are fufficient to teach us how necessary it is for Ministers and Governors of Kingdoms, which have any main Interest at Stake, or any great Point at Heart, to keep it constantly in View, and to pursue it with inflexible Resolution. By these Means, We see, the Court of Spain hath at length effectuated the Succession of Don Carlos to the Tuscan Doninions through infinite Obstacles; and, if We may believe the ministerial Writers, against the Interests and Inclinations of all the Powers in Europe. By the fame Means, his Imperial Majesty hath, in a Manner, extorted our Guaranty of the Pragmatick Sanction, which his late and his present Majesty thought fit to refuse so long. I fincerely with that I had any Opportunity of congratulating my own Country on the fame happy Iffue of our Negotiations, with Respect to those essential Points, about which We have been contending for fo many Years, and at so much Expence; but though the same Affiduity hath, no Doubt, been employed, and the

^{*} Fog's Journal, Dec. 22, 1733.

fame constant, invariable Regard hath been paid to our Interests, it does not yet appear that They have been crown'd with the same uccess. It is true, indeed, that his Imperial Majesty hath at length confented to abolish the Oftend Company, and all Trade to the East Indies from the Austrian Netherlands; but This hath been confess'd, on both Sides, to be the least material Article, with Regard to Us; and every Body knows that it might have been effectually suppress'd at first for a Trifle not worth mentioning, in Comparison to those immense Sums, which it hath fince cost us. Besides, I observed before that the Bustle We have made about this Trade hath fet almost every Nation upon Schemes of the fame Kind; and that even the Emperor Himself is now pursuing a Plan for carrying it on in some other Part of the World, not prohibited by Treaty. Our principal Points therefore are the undisturb'd Possession of Gibraltar and the Island of Minorca, the Freedom of Commerce, and Reparation to our plunder'd Merchants. As to the first, I cannot possibly conceive how our Right to the Possession of these Places can be faid to be effectually ascertain'd and secur'd, when the very Treaty, upon which the Spaniards ground their Pretensions to them, is recall'd and confirm'd in all the subsequent Treaties, by which We are told They have renoune'd those Pretensions; especially, when it is farther consider'd that They have constantly resused to renounce Them specifically, and have even given us the most ocular Demonstration of their Intentions, by erecting Fort's and other military Works to annoy our Gar-rison, as well as our Ships in the Bay. The Freedom of Commerce and Reparation to our Merchants are so closely interwoven together, that they may be properly consider'd under one Head; and what hath

hath been done upon This? Why, the Time limited by the Treaty of Seville, for the Examination and Decision of that Affair, expired without any Thing being settled. Another Term of three Years was then agreed upon; above one Year of which is already lapied, and I do not hear that the Merchants have yet received any Satisfaction. But as the Commissaries, on our Part, are now return'd, and the Parliament is just upon the Point of meeting, We shall foon know what They have done; and I heartily with that a certain Gentleman's Prediction in the House of Commons, when the Treaty of Seville came first under Deliberation there, may not be verify'd; viz. that the Execution of this Commission would cost the Nation more than the Merchants would ever get by it. --- If therefore We have not effectually infifted on either of these great Points, whilst the dearest Interest of Spain remain'd in Suspence, and must have remain'd so without our Affistance; how can We expect to obtain them, when We have given that Pledge out of our own Hands, and Spain stands no longer in Need of Us?

But it will be faid, perhaps, (nay, it hath been faid in Effect already) that We could not purchase Peace, at too dear a Rate, as our Circumstances then stood; and that We had better yield to any Terms than plunge the Nation into a War. If This was our Case, I should be glad to know why the same Considerations did not prevail long before; for if We had undertaken to effectuate the Introduction of Doit Carlos with Spanish Garrisons into Italy, at the Congress of Cambray, instead of opposing it with so much Vigour, the Court of Spain would have had no Occasion to throw Themselves into the Arms of the Emperor; and if We had been happy enough, at the same

Time, to discover that the Guaranty of the Pragmatick Sanction was only a Bugbear, that frighten'd us without any Reason, there is no Room to suppose that the Emperor would not have comply'd with the Demands of the Spaniards, upon that Condition, as readily as He hath done fince. In this Case, I say, Great Britain would not only have faved an infinite Expence in fending out so many naval Armaments to all Parts of the World, keeping up foreign Armies, and paying foreign Subsidies, with all their necessary Concomitants at home; but might likewise have carried on her Commerce without Interruption, or fuch a continued Series of Depredations, as our Merchants have fuffer'd for many Years past. Nay, if our Ministers had happen'd to make all these wise Discoveries at the Congress of Soissons, or even when the Treaty of Seville was in Agitation, We might have avoided fome Part of these Expences and Calamities; for it is directly said in the Answer to the Imperial Decree against that Treaty, published at Ratisbon, and said to be written by the French Minister, * " that " the Court of Vienna did, in some Measure, put " the Allies of Hanover in the Way of the Nego-" tiation, which now fills Them with Indignation " and Resentment; and that nothing hath been done, but what the Emperor was very ready to " do Himself, had CERTAIN CONDITIONS, effen-" tial to the Interests of HIS House, been com-" ply'd with.

But our greatest Missortune is, that the very Measures We chose to take, for obtaining a lasting Peace, are likely to involve us in a general War; and, what is still worse, after We have spent so many Millions of Money, suffered so many grietyons

^{*} Hist. Register, vol. 15. p. 18 5.

yous Losses in our Trade, and made such large Concessions, in order to avoid it. This is what the Country Party have long ago foretold, and I am heartily forry to find their Predictions so nearly accomplished; for it appears very plainly, from the toregoing Deduction, to what Causes the present Commotions in Europe are really owing; I mean to the Treaty of Seville, which opened a Way for the Spaniards into Italy, and to the last Treaty of Vienna, which compleated the Union between France and Spain, as the other laid a Foundation for it,

by separating Spain from the Emperor.

How ridiculous therefore is it to argue, as some Men do, that the present War in Europe was occafioned meerly by the accidental Death of the late King of Poland, which no human Wisdom could foresee? It may be said, indeed, that the Demise of that Prince was the immediate Occasion of the Flame's bursting out; but the combustible Matter was said long before, and the least Spark was sufficient to set I are to the Train. The Vacancy of the Throne of Poland happened to come first in the Way; but any other Accident in Europe would have had just the same Effect.

The Court of Vienna was so far from imputing the present War to the Death of Augustus, that They represented the * "Polish Election as an Handle "only for putting those Designs in Execution, "which France had meditated long before the

"Throne of Poland became vacant.

Besides, it ought to be considered that although the particular Year, Month, or Day, on which King Augustus would die, could not be foreseen; yet it is well known that He was above threeseore Years of Aze, and in a very insim State of Health.

^{*} See the Remarks on the Motives of the French King's Re-

No wife People therefore would care to pay for an Annuity of Peace upon such a Life; and We ought, at least, to have been secured against a Contingency, which could not be very far off; according to the ordinary Course of Nature. But Contingencies are Things, which some Men seem intirely to neglect. They consider only the present Time; and if They can but make a Shift to put off the Evil for a Day, They seldom take any Thought for the Morrow.

I know it will be faid, (as it hath been faid before, upon other Occasions) that † the Judgment from the Event of Things meerly is not the Judgment of REASON. I grant that it is not meerly fo; especially when We speak of fortuitous Events, which God only can foresee; though the Court Party have often founded their Triumphs upon such Accidents; and I will venture to affirm that no Men were ever more lucky in that Particular. But the Events We speak of, at present, are only fuch as flow from natural Causes; in the Forefight of which all political Wisdom confists. I believe the Gentlemen on the Country Side do not pretend to any fupernatural Light, or Gifts of Di-vination; and yet That must be the Case, if all the Events, which They have foretold, are meerly accidental. If They had judg'd right upon one or two Points only, it might have been imputed to Guess-work, or Chance; but to be justified in their Opinion of publick Transactions, for seven or eight Years together, by the Consequences of them, in almost every Particular, is certainly owing to fomething more than a meer Run of Luck, and can proceed from nothing but a right Judgment of Causes and Effects.

I 2

But

[†] Defence of the Enquiry, p. 35.

But it may be faid again, of what Use is it, at present, to tell us that one Set of Gentlemen had more Sagacity and Foresight than another? The Events of our late Transactions are now visible to every Body; the Nation is in Danger; and what is to be done? This, indeed, is a proper Question; but the Answer is not so easy. Things seem to be brought to such a Pass, that I wish it may not puzzle the ablest Heads in England to extricate us with Honour out of that Labyrinth of Engagements, in which We are unhappily involved.

We find ourselves oblig'd, by several Treaties, to assist the Emperor, if He should be attack'd; and it is said that We have been already call'd

upon to perform these Engagements.

By the Treaty of Seville, We are ty'd down, in the strongest Manner, to secure Don Carlos in the Possession of his Italian Dominions for ever, against All Events. His Catholick Majesty alludes very plainly to this Engagement in his late complaisant Memorial to the King of Great Britain; where He acknowledges the generous Part, which his Majesty hath acted, with Regard to Don Carlos.

And if it should be true, as a Rumour slies about, that the Plan of Operations, which the French are now pursuing in Italy, was first chalk'd out by Us, in Case the Emperor should not make good his Engagements to Spain; what Part can We possibly take in these Disputes, without wounding our Honour, or betraying our Interest?

If it should be likewise true, as I have heard it whisper'd, that We promis'd France our Assistance, about four Years ago, to restore King Stanislaus to the Throne of Poland, whenever Augustus should dye, and that our Minister was even order'd to cooperate with the French Minister for that Purpose;

if This, I say, is true, and We should have since given the Emperor any Encouragement to oppose the Election of that Prince, how are We to act

upon the present Occasion?

In short, whichever Way We turn ourselves, or whatever Side We take, if We take any, We shall not only involve our selves in a dangerous and expensive War, but likewise incur the Reproach and Resentment of one Side, or the other; since both of Them think Themselves intitled to our Assistance.

If, to avoid these Difficulties, We chuse a State of absolute Neutrality, and leave the opposite Powers to dispute their own Quarrel among Themselves, the Consequence may be satal to Europe, and at length involve Us in the common Calamity.

The Question therefore recurs, what is to be done?-Or is any Thing to be done?-Ought We to involve our selves in a War, in which We have no particular Interest concern'd? - Or shall We fit down in Quiet, and run the Hazard of seeing Europe become a Prey to the Arms of the Conqueror? - For my Part, I cannot pretend to answer these Questions; and the present Situation of Atfairs is fur ounded with fo many Difficulties on every Side, that I believe the wischt Man in England, as I said before, would be at a Loss to judge what is most expedient in such a Crisis. But one Thing feems to be very obvious; that those Perfons, who have intangled us in the present Difficulties, are the most unlikely to work us out of them again; for how can They speak to foreign Courts with that Dignity and Authority, which are necessary upon such an Occasion, when They have already dealt with every one of Them, and disoblig'd Them all in their Turns? It is not therefore surprizing to hear such Men crying out for Help,

Help, or to see Them ready to catch at any Hint, in order to justify their suture Measures by the Sentiments and Characters of Those, whom They

affect to despise.

When the Ship is really in Danger, all Hands must be at Work; and every Man will naturally endeavour, for his own Sake, to prevent her finking; but, in the present Case, it is necessary to know our whole Danger, before any Gentleman will venture to give his Opinion upon it. There may be many more secret Engagements, or Transactions, than have yet come to our Knowledge; and how can any Body pretend to determine what Measures are most proper to be taken, till the whole State

of Affairs is fully explain'd?

The ministerial Writers will cavil, perhaps, at this Conduct of the Country Party, and represent it as the Effect of a Resolution not to give the Government any Assistance, in Time of Danger, unless the Management of Affairs is put into their own Hands; but furely nothing can be more ridiculous than fuch an Imputation, in our present Circumstances. Men must be quite drunk, and even mad with the Lust of Power, to covet it on such Terms; and therefore if any of Them should be induced to undertake the publick Service, it ought to be imputed to their Zeal for his Majesty's Honour, and a generous Defign of rescuing their Country out of its present Difficulties. - But I have done; and should not have made even these short Remarks, had I not accidentally met with a † Pamphlet just published; in which the Author difcovers all the Marks of Timidity, under the Difguise of blustering Language, and exhibits to us the

⁺ A Letter to the CRAFTSMEN, printed for Roberts.

the ridiculous Image of natural Infolence struggling

with Consciousness of Guilt.

What I proposed was to state our Case, as I found it, with Regard to foreign Affairs; and to point out the feveral Gradations, by which We have been drawn into it. How We are to be extricated out of it, is beyond my Province, and must be referr'd to the Wisdom of Parliament.

I designed, indeed, to have added a State of our domestick Affairs, which have kept an equal Pace with Those abroad, as I am ready to prove by Accounts now lying before me; but these Sheets being already swell'd to a much larger Compass than I proposed at first, the second Part must be reserved for another Opportunity.

However, there is one Point, which requires immediate Consideration, under our present, unhappy Circumstances, and therefore must not be intirely pass'd over in Silence. I mean the NAVY DEBT; which is now calculated at near two MILLIONS, and hath been chiefly contracted fince the Year

1722.

This Debt arises by the modern Practice of exceeding the annual Sum granted and appropriated by Parliament for the Service of the Navy, in order to keep up a larger Body of Land Forces, and at the same Time persuade unwary People that the current Expences of the Year are kept within due Bounds; whereas, in Truth, We are every Year running in Debt upon that Account; for the Service of the Navy being justly more popular than That of the Army, it is natural for Ministers, who have private Reasons for not raising the whole Supplies within the Year, to cloak all Deficiencies under the most favourite Head. But this Practice is of very mischievous Consequence to the Publick, and hath often been complain'd of as fuch in Parliament.

liament, as well as from the Throne; though hither-

to without Redress.

At the latter End of Queen Anne's Reign, the Parliament represented to her Majesty, "that in"creasing the annual Expences beyond the Sup"plies granted is an illegal Practice; a dangerous
Invasion of the Rights of Parliament; and an
"Attempt, which differs very little from levying
"Money without Consent of Parliament." — I chuse to quote these Passages from the Representation, at that Time, because They seem to have had so much Weight with a certum honourable Gentleman, that I find them transcribed into his own Observations on the Navy Debt, in the Year

1711.

At the opening of the Parliament in Oct. 1721, (foon after this Gentleman came into Power) the late King observed to Them, "that They could "not but be sensible of the ill Consequences, which arise from such a large D. bt unprovided for; that as long as the Navy and vistualling Bills are at a very high Discount, they do not only affect all other publick Crest, but increase the Charge and Expence of the current Service."—He farther observes, "that this Debt, of all "others, is the most heavy and burthensome.

The present great Debt of the Navy is therefore a Subject, which seems to require immediate Consideration; and it is hoped that an effectual Stop will be put to such Practices for the suture.

Neither would it be altogether improper to make some Enquiries into the present State of our Shipping, the Condition of our Stores, and the Reasons of that deplorable Desertion of our Seamen, which, if not speedily prevented, will render even our Fleet it self of but little Use.

All These are Points, which certainly deserve the Attention of a British Parliament; especially at a Time, when Europe is threaten'd with a general War, and our Navy at least ought to be put under

the best Regulations.

Before I conclude, let me just mention another Practice, of the most dangerous Consequence to a free State; and That is the Method of granting Moncy without Limitation, Appropriation, or even fo much as specifying the Services to be perform'd. This is commonly, and indeed not improperly, called a Vote of Credit; fince it reposes an absolute Confidence in the King and his Ministers to act at Diferetion, and make what Demands They please upon the People. I say, therefore, that it is a most dangerous Power, and may be made use of to destroy the very Being of Parliaments, by depositing the Purse of the Nation in the Hands of the Crown, without any Restriction, or Account; for though Ministers are always ready to promise Accounts, when They are pleading for fuch ur= limited Grants, yet they are constantly deny'd, when call'd for, as the Journals of Parliament abundantly testify; and This is one good Reason for suspecting the Use of them.

On the other Hand, all the Arguments advanc'd in Favour of these Grants, such as sudden Exigences, unforeseen Accidents, and secret Service, are meer Fallacies, to say no worse of them, and may be urged with the same Force at all Times, and by every Minister, without any Discrimination.

As to the personal Character of the Prince, it hath nothing to do in this Case, nor ought it to be introduc'd upon such an Occasion; for every Body knows that Concessions to a good King are always made Precedents for the same Complaitance to a bad one; and, indeed, who will presume to make

the best Prince, that ever wore a Crown, ought not to be put in Competition with the Privilege of Parliament, and the Liberties of a whole People.

But if Votes of Credit are dangerous at all Times, They are peculiarly so just before a GENERAL ELECTION, when They may be employ'd to corrupt the People with their own Money, and destroy the Freedom of that House, from whence They receive

their Force.

Whoever reads the Memoirs of Philip de Commines, will fee that the Subjects of Charles Duke of Burgundy lost their Liberties by a Power of the same Nature, which that Prince artfully gain'd, under Pretence of keeping Himself always prepared against any sudden Surprizes from his Neighbour the King of France. And one great Blow was given to the Liberties of France it self, by

the like Concessions to Lewis the Eleventh.

But the most remarkable Instance of the bad Consequences of such extraordinary Grants is recorded by Dr. Geddes; who tells us that † Henry 2d, King of Castile, being resolved on a War with the Mooristo King of Granada, in the Year 1406, demanded a large Supply of the Cortes for carrying it on; but the Cortes, judging the Sum too great for the People to pay, absolutely resused to grant more than one Third of what the King demanded; and when no Importunities could prevail upon Them to alter their Resolution, the King gave his Assent to the Bill, which They had passed for that Purpose; "but at the same Time desired that in Case the Sum, which They had would impower Him, without assembling the Cortes, would impower Him, without assembling the Cortes,

^{*} Ged.es's Tratts, vol. 1. p. 331.

which would require Time, to raif Money upon

The Subject, to supply that Desiciency.

Dr. Geddes observes "that although the giving the King such a Power was siercely opposed by a great many Procurators as a Thing, that struck at the very Root of the Authority of a "Cortes, it was carryed by a Majority; and tho it was granted only for a Year, yet That was enough to create such a Precedent, as would encourage their suture Kings to desire to have the same Power, and to take it very ill, if it were deny'd Them; and by such weak, or corrupt Concessions as These it was, that the Spanish Cortes's came to lose all their Au-

thority.

ERRATUM.

Page 35, for Master-piece of Politicks, read Master-string, which They had touch'd with Success.

FINIS.

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